

City of Waterloo

Financial Statements and
Supplementary Information

December 31, 2021

City of Waterloo

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December 31, 2021

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Independent Auditors' Report

To the City Council of
City of Waterloo

Opinions

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund and the aggregate remaining fund information of the City of Waterloo (the City), Wisconsin as of and for the year ended December 31, 2021, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund and the aggregate remaining fund information of the City as of December 31, 2021 and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS). Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of City and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America; and for the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the required supplementary information, as listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. Our opinions on the basic financial statements are not affected by this missing information.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The identify accompanying supplementary information as listed in the table of contents is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated in all material respects, in relation to the basic financial statements as a whole.

A handwritten signature in black ink that reads "Baker Tilly US, LLP". The signature is written in a cursive, flowing style.

Milwaukee, Wisconsin
April 8, 2022

City of Waterloo

Statement of Net Position

December 31, 2021

	Governmental Activities	Business- Type Activities	Total	600 Community Development Authority
Assets and Deferred Outflows of Resources				
Assets				
Cash and investments	\$ 3,948,597	\$ 545,015	\$ 4,493,612	\$ 40,035
Receivables (net):				
Taxes	2,241,920	-	2,241,920	-
Accounts	180,047	715,049	895,096	-
Special assessments	8,192	-	8,192	-
Delinquent personal property taxes	2,658	-	2,658	-
Due from primary government	-	-	-	4,650
Due from other governments	108,605	-	108,605	-
Inventories	-	192,078	192,078	-
Prepaid items	50,396	-	50,396	-
Internal balances	264,970	(264,970)	-	-
Restricted assets:	-	-	-	-
Cash and investments	-	2,585,503	2,585,503	-
Net pension asset	584,415	235,818	820,233	-
Other	-	5,068	5,068	-
Capital assets:				
Land	1,110,177	186,700	1,296,877	-
Construction in progress	-	2,588,583	2,588,583	-
Other capital assets	20,616,771	28,187,405	48,804,176	-
Less accumulated depreciation	(8,725,730)	(13,228,681)	(21,954,411)	-
Total assets	<u>20,391,018</u>	<u>21,747,568</u>	<u>42,138,586</u>	<u>44,685</u>
Deferred Outflows of Resources				
Deferred charge on refunding	-	10,857	10,857	-
Pension related amounts	<u>984,003</u>	<u>381,299</u>	<u>1,365,302</u>	<u>-</u>
Total deferred outflows of resources	<u>984,003</u>	<u>392,156</u>	<u>1,376,159</u>	<u>-</u>

See notes to financial statements

City of Waterloo

Statement of Net Position
December 31, 2021

	Governmental Activities	Business- Type Activities	Total	600 Community Development Authority
Liabilities, Deferred Inflows of Resources and Net Position				
Liabilities				
Accounts payable	\$ 83,297	\$ 295,716	\$ 379,013	\$ 1,609
Accrued liabilities and deposits	101,526	29,343	130,869	-
Other liabilities	-	145,327	145,327	-
Due to component unit	4,650	-	4,650	-
Noncurrent liabilities:				
Due within one year	712,879	664,592	1,377,471	-
Due in more than one year	3,147,989	6,544,644	9,692,633	-
Total liabilities	<u>4,050,341</u>	<u>7,679,622</u>	<u>11,729,963</u>	<u>1,609</u>
Deferred Inflows of Resources				
Unearned revenues	2,233,767	-	2,233,767	-
Pension related amounts	1,294,853	504,163	1,799,016	-
Total deferred inflows of resources	<u>3,528,620</u>	<u>504,163</u>	<u>4,032,783</u>	<u>-</u>
Net Position				
Net investment in capital assets	11,115,648	12,173,551	23,093,780	-
Restricted for:				
Library	286,597	-	286,597	-
TIF Districts	571,963	-	571,963	-
Debt service	-	472,868	472,868	-
Pension	584,415	235,818	820,233	-
Replacement	-	576,453	576,453	-
Unrestricted	<u>1,237,437</u>	<u>497,249</u>	<u>1,930,105</u>	<u>43,076</u>
Total net position	<u>\$ 13,796,060</u>	<u>\$ 13,955,939</u>	<u>\$ 27,751,999</u>	<u>\$ 43,076</u>

See notes to financial statements

City of Waterloo

Statement of Activities

Year Ended December 31, 2021

Functions/Programs	Program Revenues				Net (Expenses) Revenues and Changes in Net Position			
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Primary Government			Component Unit 600 Community Development Authority
					Governmental Activities	Business-Type Activities	Total	
Primary Government								
Governmental activities:								
General government	\$ 567,208	\$ 31,338	\$ -	\$ -	\$ (535,870)	\$ -	\$ (535,870)	\$ -
Public safety	1,426,117	317,239	10,769	88,899	(1,009,210)	-	(1,009,210)	-
Public works	1,166,789	199,700	269,253	101,955	(595,881)	-	(595,881)	-
Health and human services	4,652	-	-	-	(4,652)	-	(4,652)	-
Culture, education and recreation	730,264	120,328	77,161	151,986	(380,789)	-	(380,789)	-
Conservation and development	89,027	-	-	-	(89,027)	-	(89,027)	-
Interest and fiscal charges	82,023	-	-	-	(82,023)	-	(82,023)	-
Total governmental activities	4,066,080	668,605	357,183	342,840	(2,697,452)	-	(2,697,452)	-
Business-type activities:								
Electric	3,677,211	4,053,003	-	35,483	-	411,275	411,275	-
Water	533,455	874,609	-	-	-	341,154	341,154	-
Sewer	865,172	1,231,104	-	-	-	365,932	365,932	-
Total business-type activities	5,075,838	6,158,716	-	35,483	-	1,118,361	1,118,361	-
Total primary government	\$ 9,141,918	\$ 6,827,321	\$ 357,183	\$ 378,323	(2,697,452)	1,118,361	(1,579,091)	-
Component Unit								
600 Community Development Authority	\$ 14,156	\$ -	\$ -	\$ -	-	-	-	(14,156)
General Revenues								
Taxes:								
Property taxes, levied for general purposes					1,178,682	-	1,178,682	-
Property taxes, levied for debt service					338,385	-	338,385	-
Property taxes, levied for TIF districts					197,242	-	197,242	-
Property taxes, levied for library					208,254	-	208,254	-
Other taxes					64,935	-	64,935	-
Intergovernmental revenues not restricted to specific programs					1,426,461	-	1,426,461	-
Public gifts and grants					166,334	-	166,334	-
Investment income					12,460	38,109	50,569	-
Gain on disposal of assets					155,250	-	155,250	-
Miscellaneous					286,819	-	286,819	11,875
Total general revenues					4,034,822	38,109	4,072,931	11,875
Transfers					249,560	(249,560)	-	-
Change in net position					1,586,930	906,910	2,493,840	(2,281)
Net Position, Beginning					12,209,130	13,049,029	25,258,159	45,357
Net Position, Ending					\$ 13,796,060	\$ 13,955,939	\$ 27,751,999	\$ 43,076

See notes to financial statements

City of Waterloo

Balance Sheet
Governmental Funds
December 31, 2021

	<u>100 General</u>	<u>220 Fire and EMS</u>	<u>300 General Debt Service</u>
Assets			
Cash and investments	\$ 1,066,140	\$ 409,997	\$ -
Receivables (net):			
Taxes	1,085,680	284,663	334,425
Delinquent personal property taxes	2,658	-	-
Accounts	2,851	70,775	-
Special assessments	-	-	-
Due from other funds	264,970	-	-
Due from other governments	-	88,899	-
Prepaid items	<u>50,396</u>	<u>-</u>	<u>-</u>
Total assets	<u>\$ 2,472,695</u>	<u>\$ 854,334</u>	<u>\$ 334,425</u>
Liabilities, Deferred Inflows of Resources and Fund Balances			
Liabilities			
Accounts payable	\$ 39,780	\$ 11,888	\$ -
Accrued liabilities	74,207	2,289	-
Due to component units	<u>4,650</u>	<u>-</u>	<u>-</u>
Total liabilities	<u>118,637</u>	<u>14,177</u>	<u>-</u>
Deferred Inflows of Resources			
Unearned revenues	1,077,527	284,663	334,425
Unavailable revenues	<u>-</u>	<u>151,303</u>	<u>-</u>
Total deferred inflows of resources	<u>1,077,527</u>	<u>435,966</u>	<u>334,425</u>
Fund Balances			
Nonspendable	50,396	-	-
Restricted	-	-	-
Committed	-	404,191	-
Assigned	270,510	-	-
Unassigned	<u>955,625</u>	<u>-</u>	<u>-</u>
Total fund balances	<u>1,276,531</u>	<u>404,191</u>	<u>-</u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 2,472,695</u>	<u>\$ 854,334</u>	<u>\$ 334,425</u>

See notes to financial statements

400 Capital Projects	412 TIF District No. 2	413 TIF District No. 3	Nonmajor Governmental Funds	Total
\$ 1,518,991	\$ 318,437	\$ 62,395	\$ 572,637	\$ 3,948,597
-	124,528	86,672	325,952	2,241,920
-	-	-	-	2,658
-	96,900	-	9,521	180,047
1,598	-	-	6,594	8,192
-	-	-	-	264,970
19,706	-	-	-	108,605
-	-	-	-	50,396
<u>\$ 1,540,295</u>	<u>\$ 539,865</u>	<u>\$ 149,067</u>	<u>\$ 914,704</u>	<u>\$ 6,805,385</u>
\$ 23,003	\$ -	\$ -	\$ 8,626	\$ 83,297
-	-	-	5,501	81,997
-	-	-	-	4,650
<u>23,003</u>	<u>-</u>	<u>-</u>	<u>14,127</u>	<u>169,944</u>
-	124,528	86,672	325,952	2,233,767
-	-	-	6,594	157,897
-	<u>124,528</u>	<u>86,672</u>	<u>332,546</u>	<u>2,391,664</u>
-	-	-	-	50,396
-	415,337	62,395	380,828	858,560
-	-	-	187,203	591,394
1,517,292	-	-	-	1,787,802
-	-	-	-	955,625
<u>1,517,292</u>	<u>415,337</u>	<u>62,395</u>	<u>568,031</u>	<u>4,243,777</u>
<u>\$ 1,540,295</u>	<u>\$ 539,865</u>	<u>\$ 149,067</u>	<u>\$ 914,704</u>	<u>\$ 6,805,385</u>

See notes to financial statements

City of Waterloo

Reconciliation of the Balance Sheet of Governmental Funds to the Statement of Net Position December 31, 2021

Total Fund Balances, Governmental Funds	\$ 4,243,777
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Amounts reported for governmental activities in the statement of net position are different because:

Capital assets used in governmental funds are not financial resources and, therefore, are not reported in the funds. See Note 4.	13,001,218
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Some receivables that are not currently available are reported as unavailable revenues in the fund financial statements but are recognized as revenue when earned in the government-wide statements. See Note 4.	157,897
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The net pension asset does not relate to current financial resources and is not reported in the governmental funds.	584,415
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Deferred outflows of resources related to pensions do not relate to current financial resources and are not reported in the governmental funds.	984,003
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Deferred inflows of resources related to pensions do not relate to current financial resources and are not reported in the governmental funds.	(1,294,853)
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Some liabilities, including long-term debt, are not due and payable in the current period and, therefore, are not reported in the funds. See Note 2.	<u>(3,880,397)</u>
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Net Position of Governmental Activities	<u>\$ 13,796,060</u>
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City of Waterloo

Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds Year Ended December 31, 2021

	100 General	220 Fire and EMS	300 General Debt Service
Revenues			
Taxes	\$ 1,103,719	\$ 279,464	\$ 338,385
Intergovernmental	543,078	339,773	-
Licenses and permits	82,296	-	-
Fines, forfeitures and penalties	20,111	-	-
Public charges for services	199,216	199,757	-
Special assessments	-	-	-
Investment income	12,250	67	-
Miscellaneous revenues	<u>4,082</u>	<u>1,900</u>	<u>-</u>
Total revenues	<u>1,964,752</u>	<u>820,961</u>	<u>338,385</u>
Expenditures			
Current:			
General government	480,445	-	-
Public safety	898,178	493,258	-
Public works	647,790	-	-
Health and human services	4,652	-	-
Culture, recreation and education	4,281	-	-
Conservation and development	8,831	-	-
Capital outlay	-	293,159	-
Debt service:			
Principal	-	-	1,118,177
Interest and fiscal charges	<u>-</u>	<u>-</u>	<u>92,802</u>
Total expenditures	<u>2,044,177</u>	<u>786,417</u>	<u>1,210,979</u>
Excess (deficiency) of revenues over expenditures	<u>(79,425)</u>	<u>34,544</u>	<u>(872,594)</u>
Other Financing Sources (Uses)			
Debt issued	-	229,938	-
Proceeds on sale of assets	50	-	-
Transfers in	272,674	-	871,027
Transfers out	<u>(144,108)</u>	<u>(141,039)</u>	<u>-</u>
Total other financing sources (uses)	<u>128,616</u>	<u>88,899</u>	<u>871,027</u>
Net change in fund balances	49,191	123,443	(1,567)
Fund Balances, Beginning	<u>1,227,340</u>	<u>280,748</u>	<u>1,567</u>
Fund Balances, Ending	<u>\$ 1,276,531</u>	<u>\$ 404,191</u>	<u>\$ -</u>

See notes to financial statements

400 Capital Projects	412 TIF District No. 2	413 TIF District No. 3	Nonmajor Governmental Funds	Total
\$ 48,498	\$ 81,308	\$ 87,858	\$ 327,730	\$ 2,266,962
604,027	4,206	644	295,187	1,786,915
-	-	-	35,555	117,851
-	-	-	-	20,111
-	-	-	85,173	484,146
-	-	-	2,352	2,352
-	-	-	122	12,439
-	198,191	23,107	224,539	451,819
<u>652,525</u>	<u>283,705</u>	<u>111,609</u>	<u>970,658</u>	<u>5,142,595</u>
-	30,076	1,819	4,715	517,055
-	-	-	-	1,391,436
-	4,778	-	5,089	657,657
-	-	-	-	4,652
-	-	-	689,540	693,821
-	-	-	-	8,831
995,757	104,296	2,320	177,480	1,573,012
-	-	-	-	1,118,177
-	-	-	-	92,802
<u>995,757</u>	<u>139,150</u>	<u>4,139</u>	<u>876,824</u>	<u>6,057,443</u>
<u>(343,232)</u>	<u>144,555</u>	<u>107,470</u>	<u>93,834</u>	<u>(914,848)</u>
471,169	58,893	-	-	760,000
163,991	30,000	-	-	194,041
142,026	4	-	25,000	1,310,731
<u>(359,117)</u>	<u>(300,275)</u>	<u>(92,338)</u>	<u>(5,380)</u>	<u>(1,042,257)</u>
<u>418,069</u>	<u>(211,378)</u>	<u>(92,338)</u>	<u>19,620</u>	<u>1,222,515</u>
74,837	(66,823)	15,132	113,454	307,667
<u>1,442,455</u>	<u>482,160</u>	<u>47,263</u>	<u>454,577</u>	<u>3,936,110</u>
<u>\$ 1,517,292</u>	<u>\$ 415,337</u>	<u>\$ 62,395</u>	<u>\$ 568,031</u>	<u>\$ 4,243,777</u>

See notes to financial statements

City of Waterloo

Reconciliation of the Statement of Revenues, Expenditures,
and Changes in Fund Balances of Governmental Funds
to the Statement of Activities
Year Ended December 31, 2021

Net Change in Fund Balances, Total Governmental Funds	\$	307,667
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Amounts reported for governmental activities in the statement of activities are different because:

Governmental funds report capital outlays as expenditures. However, in the statement of net position the cost of these assets is capitalized and they are depreciated over their estimated useful lives and reported as depreciation expense in the statement of activities.

Capital outlay is reported as an expenditure in the fund financial statements but is capitalized in the government-wide financial statements	1,573,012
Some items reported as capital outlay were not capitalized	(263,170)
Depreciation is reported in the government-wide financial statements	(637,566)
Net book value of assets retired	(39,024)

Receivables not currently available are reported as revenue when collected or currently available in the fund financial statements but are recognized as revenue when earned in the government-wide financial statements.	80,640
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Debt issued provides current financial resources to governmental funds, but issuing debt increases long-term liabilities in the statement of net position. Repayment of debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position.	
Debt issued	(760,000)
Principal repaid	1,118,177

Some expenses in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds.	
Compensated absences	16,500
Accrued interest	10,779
Net pension asset	285,037
Deferred outflows of resources related to pensions	257,483
Deferred inflows of resources related to pensions	<u>(362,605)</u>

Change in Net Position of Governmental Activities	\$	<u>1,586,930</u>
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City of Waterloo

Statement of Net Position
Proprietary Fund
December 31, 2021

	<u>Water & Light Commission</u>
Assets	
Current assets:	
Cash and investments	\$ 545,015
Receivables:	
Customer accounts receivable	715,049
Inventories	192,078
Restricted assets:	
Redemption account, current	<u>160,013</u>
Total current assets	<u>1,612,155</u>
Noncurrent assets:	
Restricted assets:	
Reserve account	524,876
Replacement account	576,453
Construction account	1,324,161
Net pension asset	235,818
Interest receivable	5,068
Capital assets:	
Land	186,700
Construction work in progress	2,588,583
Plant in service	28,187,405
Less accumulated depreciation	<u>(13,228,681)</u>
Total noncurrent assets	<u>20,400,383</u>
Total assets	<u>22,012,538</u>
Deferred Outflows of Resources	
Deferred charge on refunding	10,857
Pension related amounts	<u>381,299</u>
Total deferred outflows of resources	<u>392,156</u>

City of Waterloo

Statement of Net Position
Proprietary Fund
December 31, 2021

	<u>Water & Light Commission</u>
Liabilities	
Current liabilities:	
Accounts payable	\$ 295,716
Accrued liabilities	7,962
Due to other funds	264,970
Compensated absences	54,133
Liabilities payable from restricted assets:	
Current portion of revenue bonds	610,459
Accrued interest	<u>21,381</u>
Total current liabilities	<u>1,254,621</u>
Noncurrent liabilities:	
Long-term debt:	
Revenue bonds	6,509,766
Unamortized debt discount	(29,043)
Other liabilities:	
Customer advances for construction	145,327
Compensated absences	<u>63,921</u>
Total noncurrent liabilities	<u>6,689,971</u>
Total liabilities	<u>7,944,592</u>
Deferred Inflows of Resources	
Pension related amounts	<u>504,163</u>
Net Position	
Net investment in capital assets	12,173,551
Restricted for:	
Debt service	472,868
Replacement	576,453
Pension	235,818
Unrestricted net position	<u>497,249</u>
Total net position	<u><u>\$ 13,955,939</u></u>

See notes to financial statements

City of Waterloo

Statement of Revenues, Expenses and Changes in Net Position - Proprietary Fund
Year Ended December 31, 2021

	<u>Water & Light Commission</u>
Operating Revenues	
Electric	\$ 4,053,003
Water	874,609
Sewer	<u>1,231,104</u>
Total operating revenues	<u>6,158,716</u>
Operating Expenses	
Operations and maintenance	4,197,623
Depreciation	<u>722,498</u>
Total operating expenses	<u>4,920,121</u>
Operating income	<u>1,238,595</u>
Nonoperating Revenues (Expenses)	
Investment income	18,908
Income from nonutility operations	16,660
Income from merchandising and jobbing	2,541
Interest expense	(139,553)
Amortization of discounts, losses and debt issuance costs	<u>(16,164)</u>
Total nonoperating revenues (expenses)	<u>(117,608)</u>
Income before contributions and transfers	<u>1,120,987</u>
Contributions and Transfers	
Capital contributions	35,483
Capital contributions, muni	18,914
Transfer, tax equivalent	<u>(268,474)</u>
Total contributions and transfers	<u>(214,077)</u>
Change in net position	906,910
Net Position, Beginning	<u>13,049,029</u>
Net Position, Ending	<u><u>\$ 13,955,939</u></u>

See notes to financial statements

City of Waterloo

Statement of Cash Flows

Proprietary Fund

Year Ended December 31, 2021

	<u>Water & Light Commission</u>
Cash Flows From Operating Activities	
Received from customers	\$ 6,012,879
Received from municipality for services	72,399
Paid to suppliers for goods and services	(3,633,856)
Paid to employees for services	<u>(596,427)</u>
Net cash flows from operating activities	<u>1,854,995</u>
Cash Flows From Investing Activities	
Investments purchased	(989,260)
Investments sold and matured	982,182
Investment income	<u>18,907</u>
Net cash flows from investing activities	<u>11,829</u>
Cash Flows From Noncapital Financing Activities	
Paid to municipality for tax equivalent	<u>(261,521)</u>
Net cash flows from noncapital financing activities	<u>(261,521)</u>
Cash Flows From Capital and Related Financing Activities	
Debt paid	(563,657)
Interest paid	(151,078)
Acquisition and construction of capital assets	(3,870,728)
Contributions in aid of construction	<u>199,724</u>
Net cash flows from capital and related financing activities	<u>(4,385,739)</u>
Net change in cash and cash equivalents	(2,780,436)
Cash and Cash Equivalents, Beginning	<u>4,921,694</u>
Cash and Cash Equivalents, Ending	<u><u>\$ 2,141,258</u></u>

See notes to financial statements

City of Waterloo

Statement of Cash Flows

Proprietary Fund

Year Ended December 31, 2021

Water & Light Commission

Reconciliation of Operating Income to Net Cash Flows From Operating Activities

Operating income	\$ 1,238,595
Nonoperating revenue	19,201
Adjustments to reconcile operating income to net cash flows from operating activities:	
Depreciation	722,498
Depreciation charged to other funds	44,321
Changes in assets, deferred outflows, liabilities and deferred inflows:	
Accounts receivable	(96,945)
Inventories	(67,609)
Pension related amounts	(61,065)
Accounts payable	24,904
Accrued liabilities	9,331
Due to other funds	<u>21,764</u>
Net cash flows from operating activities	<u><u>\$ 1,854,995</u></u>

Reconciliation of Cash and Cash Equivalents to the Statement of Net Position, Proprietary Funds

Cash and investments	\$ 545,015
Redemption account	160,013
Reserve account	524,876
Replacement account	576,453
Construction account	<u>1,324,161</u>
Total cash and investments	3,130,518
Less noncash equivalents	<u>(989,260)</u>
Cash and cash equivalents	<u><u>\$ 2,141,258</u></u>

Noncash Capital and Related Financing Activities

Amortization of discounts and losses	<u><u>\$ 16,164</u></u>
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City of Waterloo

Statement of Fiduciary Net Position - Custodial Fund
December 31, 2021

	Tax Collection Fund
Assets	
Cash and investments	\$ 2,211,504
Taxes receivable	<u>1,264,862</u>
Total assets	<u>3,476,366</u>
Liabilities	
Due to other governments	<u>3,476,366</u>
Total liabilities	<u>3,476,366</u>
Net Position	
Total net position	<u>\$ -</u>

See notes to financial statements

City of Waterloo

Statement of Changes in Fiduciary Net Position - Custodial Fund
Year Ended December 31, 2021

	Tax Collection Fund
Additions	
Property taxes collected for other governments	<u>\$ 2,584,134</u>
Deductions	
Property taxes distributed to other governments	<u>2,584,134</u>
Change in fiduciary net position	-
Net Position, Beginning	<u>-</u>
Net Position, Ending	<u><u>\$ -</u></u>

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1. Summary of Significant Accounting Policies

The accounting policies of the City of Waterloo, Wisconsin (the City of Waterloo) conform to accounting principles generally accepted in the United States of America as applicable to governmental units. The accepted standard-setting body for establishing governmental accounting and financial reporting principles is the Governmental Accounting Standards Board (GASB).

Reporting Entity

This report includes all of the funds of the City of Waterloo. The reporting entity for the City of Waterloo consists of the primary government and its component unit. Component units are legally separate organizations for which the primary government is financially accountable or other organizations for which the nature and significance of their relationship with the primary government are such that their exclusion would cause the reporting entity's financial statements to be misleading. The primary government is financially accountable if (1) it appoints a voting majority of the organization's governing body and it is able to impose its will on that organization, (2) it appoints a voting majority of the organization's governing body and there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the primary government, (3) the organization is fiscally dependent on and there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the primary government. Certain legally separate, tax exempt organizations should also be reported as a component unit if all of the following criteria are met: (1) the economic resources received or held by the separate organization are entirely or almost entirely for the direct benefit of the primary government, its component units or its constituents; (2) the primary government or its component units, is entitled to, or has the ability to access, a majority of the economic resources received or held by the separate organization; and (3) the economic resources received or held by an individual organization that the primary government, or its component units, is entitled to, or has the ability to otherwise access, are significant to the primary government.

Component units are reported using one of three methods, discrete presentation, blended or fiduciary. Generally, component units should be discretely presented in a separate column in the financial statements. A component unit should be reported as part of the primary government using the blending method if it meets any one of the following criteria: (1) the primary government and the component unit have substantively the same governing body and a financial benefit or burden relationship exists, (2) the primary government and the component unit have substantively the same governing body and management of the primary government has operational responsibility for the component unit, (3) the component unit serves or benefits, exclusively or almost exclusively, the primary government rather than its citizens or (4) the total debt of the component unit will be paid entirely or almost entirely from resources of the primary government.

Discretely Presented Component Unit

Waterloo Community Development Authority

The government-wide financial statements include the Waterloo Community Development Authority (CDA) as a component unit. The CDA is a legally separate organization. The board of the CDA is appointed by the mayor. Wisconsin Statutes provide for circumstances whereby the City of Waterloo can impose its will on the CDA, and also create a potential financial benefit to or burden on the City of Waterloo. See Note 4. As a component unit, the CDA's financial statements have been presented as a discrete column in the financial statements. The information presented is for the fiscal year ended December 31, 2021. The CDA does not issue separate financial statements.

Government-Wide and Fund Financial Statements**Government-Wide Financial Statements**

The statement of net position and statement of activities display information about the reporting government as a whole. They include all funds of the reporting entity except for fiduciary funds. The statements distinguish between governmental and business-type activities. Governmental activities generally are financed through taxes, intergovernmental revenues and other nonexchange revenues. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. The City of Waterloo does not allocate indirect expenses to functions in the statement of activities. Program revenues include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not included among program revenues are reported as general revenues. Internally dedicated resources are reported as general revenues rather than as program revenues.

Fund Financial Statements

Financial statements of the City of Waterloo are organized into funds, each of which is considered to be a separate accounting entity. Each fund is accounted for by providing a separate set of self-balancing accounts, which constitute its assets, deferred outflows of resources, liabilities, deferred inflows of resources, net position/fund balance, revenues and expenditures/expenses.

Funds are organized as major funds or nonmajor funds within the governmental and proprietary statements. An emphasis is placed on major funds within the governmental and proprietary categories. A fund is considered major if it is the primary operating fund of the City of Waterloo or meets the following criteria:

- a. Total assets/deferred outflows of resources, liabilities/deferred inflows of resources, revenues or expenditures/expenses of that individual governmental or enterprise fund are at least 10 percent of the corresponding total for all funds of that category or type, and
- b. The same element of the individual governmental or enterprise fund that met the 10 percent test is at least 5 percent of the corresponding total for all governmental and enterprise funds combined.
- c. In addition, any other governmental or enterprise fund that the City of Waterloo believes is particularly important to financial statement users may be reported as a major fund.

Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

The City of Waterloo reports the following major governmental funds:

General Fund

100 General Fund accounts for the City of Waterloo's primary operating activities. It is used to account for and report all financial resources except those accounted for and reported in another fund.

Special Revenue Fund

220 Fire and EMS Special Revenue Fund is used to account for and report financial resources that are committed to expenditures for fire operations.

Debt Service Fund

300 General Debt Service Fund is used to account for and report financial resources that are restricted, committed, or assigned to expenditures for the payment of general long-term debt principal, interest, and related costs, other than TIF or enterprise debt.

Capital Projects Funds

400 Capital Projects Fund is used to account for and report financial resources that are restricted, committed, or assigned to expenditures for capital outlays, including the acquisition or construction of capital facilities and other capital assets.

412 Tax Incremental Financing (TIF) District No. 2 Capital Projects Fund is used to account for and report financial resources that are restricted, committed or assigned to expenditures outlined in the TIF project plan.

413 Tax Incremental Financing (TIF) District No. 3 Capital Projects Funds is used to account for and report financial resources that are restricted, committed or assigned to expenditures outlined in the TIF project plan.

Enterprise Fund

The City of Waterloo reports the following major enterprise fund:

Water and Light Commission Utility Fund accounts for operations of the accounts for operations of the electric, water and sewer systems.

The City of Waterloo reports the following nonmajor governmental funds:

Special Revenue Funds

Special Revenue Funds are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditures for specified purposes (other than debt service or capital projects).

200 Cable TV
204 Sanitary Sewer Impact Fees
202 Public Works Impact Fees
205 Water Impact Fees

812 Library
203 Park and Recreation Impact Fees
201 Stormwater Impact Fees
225 Parks

Capital Projects Funds

Capital Projects Funds are used to account for and report financial resources that are restricted, committed or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets.

402 Special Assessments

414 TIF District No. 4

In addition, the City of Waterloo reports the following fund type:

Custodial Fund

Custodial Fund is used to account for and report assets controlled by the City of Waterloo and the assets are for the benefit of individuals, private organizations and/or other governmental units.

Tax Collection Fund

Measurement Focus, Basis of Accounting and Financial Statement Presentation**Government-Wide Financial Statements**

The government-wide statement of net position and statement of activities are reported using the economic resources measurement focus and the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when the liability is incurred or economic asset used. Revenues, expenses, gains, losses, assets and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Property taxes are recognized as revenues in the year for which they are levied. Taxes receivable for the following year are recorded as receivables and deferred inflows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider are met. Special assessments are recorded as revenue when earned. Unbilled receivables are recorded as revenues when services are provided.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges between the City of Waterloo's electric, water and sewer utilities and various other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Fund Financial Statements

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recorded when they are both measurable and available. Available means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. For this purpose, the City of Waterloo considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures are recorded when the related fund liability is incurred, except for unmatured interest on long-term debt, claims, judgments, compensated absences and pension expenditures, which are recorded as a fund liability when expected to be paid with expendable available financial resources.

Property taxes are recorded in the year levied as receivables and deferred inflows. They are recognized as revenues in the succeeding year when services financed by the levy are being provided.

Intergovernmental aids and grants are recognized as revenues in the period the City of Waterloo is entitled the resources and the amounts are available. Amounts owed to the City of Waterloo which are not available are recorded as receivables and unavailable revenues. Amounts received before eligibility requirements (excluding time requirements) are met are recorded as liabilities. Amounts received in advance of meeting time requirements are recorded as deferred inflows.

Special assessments are recorded as revenues when they become measurable and available as current assets. Annual installments due in future years are reflected as receivables and unavailable revenues. At December 31, 2021, there were \$306,096 of anticipated future assessments which are not reported as receivables in the water and light utility because collection is subject to certain events occurring in the future and no formal repayment schedule has been established.

Revenues susceptible to accrual include property taxes, miscellaneous taxes, public charges for services, special assessments and interest. Other general revenues such as fines and forfeitures, inspection fees, recreation fees and miscellaneous revenues are recognized when received in cash or when measurable and available under the criteria described above.

Proprietary and Fiduciary Funds

Proprietary and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as described previously in this note.

The proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the utilities are charges to customers for sales and services. Special assessments are recorded as receivables and contribution revenue when levied. Operating expenses for proprietary funds include the cost of sales and services, administrative expenses and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

All Financial Statements

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets, deferred outflows of resources, liabilities and deferred inflows of resources and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Net Position or Equity

Deposits and Investments

For purposes of the statement of cash flows, the City of Waterloo considers all highly liquid investments with an initial maturity of three months or less when acquired to be cash equivalents.

Investment of City of Waterloo funds is restricted by Wisconsin state statutes. Available investments are limited to:

- a. Time deposits in any credit union, bank, savings bank or trust company.

- b. Bonds or securities of any county, city, drainage district, technical college district, village, town or school district of the state. Also, bonds issued by a local exposition district, a local professional baseball park district, a local professional football stadium district, a local cultural arts district, the University of Wisconsin Hospitals and Clinics Authority or the Wisconsin Aerospace Authority.
- c. Bonds or securities issued or guaranteed by the federal government.
- d. The local government investment pool.
- e. Any security maturing in seven years or less and having the highest or second highest rating category of a nationally recognized rating agency.
- f. Securities of an open-end management investment company or investment trust, subject to various conditions and investment options.
- g. Repurchase agreements with public depositories, with certain conditions.

Additional restrictions may arise from local charters, ordinances, resolutions and grant resolutions.

Investment of most trust funds including cemetery perpetual care funds, is regulated by Chapter 881 of the Wisconsin Statutes. Investment of library trust funds is regulated by Chapter 112. Those sections give broad authority to use such funds to acquire various kinds of investments including stocks, bonds and debentures.

The City of Waterloo has adopted an investment policy. That policy follows the state statute for allowable investments.

No policy exists for the following risks:

Custodial credit risk

Investments are stated at fair value, which is the amount at which an investment could be exchanged in a current transaction between willing parties. No investments are reported at amortized cost. Adjustments necessary to record investments at fair value are recorded in the operating statement as increases or decreases in investment income. Investment income on commingled investments of municipal accounting funds is allocated to the general fund. The difference between the bank statement balance and carrying value is due to outstanding checks and/or deposits in transit.

The Wisconsin Local Government Investment Pool (LGIP) is part of the State Investment Fund (SIF) and is managed by the State of Wisconsin Investment Board. The SIF is not registered with the Securities and Exchange Commission, but operates under the statutory authority of Wisconsin Chapter 25. The SIF reports the fair value of its underlying assets annually. Participants in the LGIP have the right to withdraw their funds in total on one day's notice. At December 31, 2021, the fair value of the City of Waterloo's share of the LGIP's assets was substantially equal to the amount as reported in these statements.

See Note 4 for further information.

Receivables

Property taxes are levied in December on the assessed value as of the prior January 1. In addition to property taxes for the City of Waterloo, taxes are collected for and remitted to the state and county governments as well as the local school district and technical college district. Taxes for all state and local governmental units billed in the current year for the succeeding year are reflected as receivables and due to other taxing units on the accompanying statement of fiduciary net position.

Property tax calendar - 2021 tax roll:

Lien date and levy date	December 2021
Tax bills mailed	December 2021
Payment in full, or	January 31, 2022
First installment due	January 31, 2022
Second installment due	July 31, 2022
Personal property taxes in full	January 31, 2022
Tax sale - 2021 delinquent real estate taxes	October 2024

Accounts receivable have been shown net of an allowance for uncollectible accounts. Delinquent real estate taxes as of July 31 are paid in full by the County, which assumes the collection thereof. No provision for uncollectible accounts receivable has been made for the electric, water and sewer utilities because they have the right by law to place substantially all delinquent bills on the tax roll, and other delinquent bills are generally not significant.

During the course of operations, transactions occur between individual funds that may result in amounts owed between funds. Short-term interfund loans are reported as "due to and from other funds." Long-term interfund loans (noncurrent portion) are reported as "advances from and to other funds." Interfund receivables and payables between funds within governmental activities are eliminated in the statement of net position. Any residual balances outstanding between the governmental activities and business-type activities are reported in the governmental-wide financial statements as internal balances.

In the governmental fund financial statements, advances to other funds are offset equally by a nonspendable fund balance account which indicates that they do not constitute expendable available financial resources and, therefore, are not available for appropriation or by a restricted fund balance account, if the funds will ultimately be restricted when the advance is repaid.

Inventories and Prepaid Items

Governmental fund inventory items are charged to expenditure accounts when purchased. Year-end inventory was not significant. Proprietary fund inventories are generally used for construction and/or for operation and maintenance work. They are not for resale. They are valued at cost based on weighted average and charged to construction and/or operation and maintenance expense when used.

Certain payments to vendors reflect cost applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements. The cost of prepaid items is recorded as expenditures/expenses when consumed rather than when purchased.

Restricted Assets

Mandatory segregations of assets are presented as restricted assets. Such segregations are required by bond agreements and other external parties. Current liabilities payable from these restricted assets are so classified. The excess of restricted assets over current liabilities payable from restricted assets will be used first for retirement of related long-term debt. The remainder, if generated from earnings, is shown as restricted net position.

Capital Assets

Government-Wide Statements

Capital assets, which include property, plant and equipment, are reported in the government-wide financial statements. Capital assets are defined by the government as assets with an initial cost of more than \$10,000 general capital assets and \$25,000 for infrastructure assets and an estimated useful life in excess of 1 year. All capital assets are valued at historical cost or estimated historical cost if actual amounts are unavailable. Donated capital assets are recorded at their estimated acquisition value at the date of donation.

Additions to and replacements of capital assets of business-type activities are recorded at original cost, which includes material, labor and overhead. The cost of renewals and betterments relating to retirement units is added to plant accounts. The cost of property replaced, retired or otherwise disposed of, is deducted from plant accounts and, generally, together with removal costs less salvage, is charged to accumulated depreciation.

Depreciation of all exhaustible capital assets is recorded as an allocated expense in the statement of activities, with accumulated depreciation reflected in the statement of net position. Depreciation is provided over the assets' estimated useful lives using the straight-line method. The range of estimated useful lives by type of asset is as follows:

Buildings	40 Years
Land Improvements	15 Years
Machinery and Equipment	7 - 10 Years
Utility System	4 - 77 Years
Infrastructure	25 - 60 Years

Fund Financial Statements

In the fund financial statements, capital assets used in governmental fund operations are accounted for as capital outlay expenditures of the governmental fund upon acquisition. Capital assets used in proprietary fund operations are accounted for the same way as in the government-wide statements.

Other Assets

Other assets in the proprietary funds represent property held for future use.

Deferred Outflows of Resources

A deferred outflow of resources represents a consumption of net position/fund balance that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until that future time.

A deferred charge on refunding arises from the advance refunding of debt. The difference between the cost of the securities placed in trust for future payments of the refunded debt and the net carrying value of that debt is deferred and amortized as a component of interest expense over the shorter of the term of the refunding issue or the original term of the refunded debt. The unamortized amount is reported as a deferred outflow of resources in the government-wide and proprietary fund financial statements.

Compensated Absences

Under terms of employment, employees are granted sick leave and vacations in varying amounts. Only benefits considered to be vested are disclosed in these statements.

All vested vacation and sick leave pay is accrued when incurred in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements, and are payable with expendable resources.

The City of Waterloo provides postemployment health insurance benefits for all eligible employees. Eligibility is based on retirees being employed for a minimum of 15 years by the City of Waterloo. The benefits are based on contractual agreements with employee groups, local ordinances or employee benefit policies. Employees may convert 1,080 hours of accumulated sick leave to pay for health care premiums. The cost of those premiums is recognized as an expenditure as the premiums are paid. The entire cost is paid by the City of Waterloo. Funding for those costs is provided out of the current operating budget of the City of Waterloo. The contributions are financed on a pay as you go basis. Total expenditures for such premiums during the year were not material. As of December 31, 2021, there were three participants currently eligible to receive the benefits with a total liability of \$26,639 recorded in the general fund.

Payments for vacation and sick leave will be made at rates in effect when the benefits are used. Accumulated vacation and sick leave liabilities at December 31, 2021, are determined on the basis of current salary rates and include salary related payments.

Long-Term Obligations

All long-term obligations to be repaid from governmental and business-type resources are reported as liabilities in the government-wide statements. The long-term obligations consist primarily of notes and bonds payable and accrued compensated absences.

Long-term obligations for governmental funds are not reported as liabilities in the fund financial statements. The face value of debts (plus any premiums) are reported as other financing sources and payments of principal and interest are reported as expenditures. The accounting in proprietary funds is the same as it is in the government-wide statements.

For the government-wide statements and proprietary fund statements, bond premiums and discounts are amortized over the life of the issue using the straight-line or effective interest method. The balance at year end is shown as an increase or decrease in the liability section of the statement of net position.

Deferred Inflows of Resources

A deferred inflow of resources represents an acquisition of net position/fund balance that applies to a future period and therefore will not be recognized as an inflow of resources (revenue) until that future time.

Equity Classifications

Government-Wide Statements

Equity is classified as net position and displayed in three components:

- a. **Net Investment in Capital Assets** - Consists of capital assets including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances (excluding unspent debt proceeds) of any bonds, mortgages, notes or other borrowings that are attributable to the acquisition, construction or improvement of those assets.
- b. **Restricted Net Position** - Consists of net position with constraints placed on their use either by 1) external groups such as creditors, grantors, contributors or laws or regulations of other governments or, 2) law through constitutional provisions or enabling legislation.

City of Waterloo

Notes to Financial Statements
December 31, 2021

- c. **Unrestricted Net Position** - All other net positions that do not meet the definitions of "restricted" or "net investment in capital assets."

The net position section includes an adjustment for capital assets owned by the business-type activities column, but financed by the debt of the governmental activities column. The amount is a reduction of "net investment in capital assets" and an increase in "unrestricted" net position, shown only in the total column. A reconciliation of this adjustment is as follows:

	Governmental Activities	Business-Type Activities	Adjustment	Total
Net investment in capital assets	\$ 11,115,648	\$ 12,173,551	\$ (195,419)	\$ 23,093,780
Unrestricted	1,237,437	497,249	195,419	1,930,105

When both restricted and unrestricted resources are available for use, it is the City of Waterloo's policy to use restricted resources first, then unrestricted resources as they are needed.

Fund Statements

Governmental fund balances are displayed as follows:

- a. **Nonspendable** - Includes fund balance amounts that cannot be spent either because they are not in spendable form or because legal or contractual requirements require them to be maintained intact.
- b. **Restricted** - Consists of fund balances with constraints placed on their use either by 1) external groups such as creditors, grantors, contributors or laws or regulations of other governments or 2) law through constitutional provisions or enabling legislation.
- c. **Committed** - Includes fund balance amounts that are constrained for specific purposes that are internally imposed by the government through formal action of the highest level of decision making authority. Fund balance amounts are committed through a formal action (resolution) of the City Council. This formal action must occur prior to the end of the reporting period, but the amount of the commitment, which will be subject to the constraints, may be determined in the subsequent period. Any changes to the constraints imposed require the same formal action of the City Council that originally created the commitment.
- d. **Assigned** - Includes spendable fund balance amounts that are intended to be used for specific purposes that do not meet the criteria to be classified as restricted or committed. The City Council has, by resolution, adopted a financial policy authorizing the Clerk/Treasurer to assign amounts for a specific purpose. Assignments may take place after the end of the reporting period.
- e. **Unassigned** - Includes residual positive fund balance within the general fund which has not been classified within the other above mentioned categories. Unassigned fund balance may also include negative balances for any governmental fund if expenditures exceed amounts restricted, committed or assigned for those purposes.

Proprietary fund equity is classified the same as in the government-wide statements.

The City of Waterloo considers restricted amounts to be spent first when both restricted and unrestricted fund balance is available unless there are legal documents/contracts that prohibit doing this, such as in-grant agreements requiring dollar for dollar spending. Additionally, the City of Waterloo would first use committed, then assigned and lastly, unassigned amounts of unrestricted fund balance when expenditures are made.

The City of Waterloo has a formal minimum fund balance policy. That policy is to maintain a working capital fund of 25 percent - 33 percent of the current year general fund final budgeted expenditures. The balance at year end was \$955,625, or 41 percent and is shown as unassigned general fund balance. The City of Waterloo is not in compliance with their fund balance policy as of year-end.

See Note 4 for further information.

Pension

For purposes of measuring the net pension liability (asset), deferred outflows of resources and deferred inflows of resources related to pensions and pension expense, information about the fiduciary net position of the Wisconsin Retirement System (WRS) and additions to/deductions from WRS' fiduciary net position have been determined on the same basis as they are reported by WRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Basis for Existing Rates**Electric Utility**

Current electric rates were approved by the Public Service Commission of Wisconsin effective March 1, 2021 and are designed to provide a 5 percent return on rate base.

Water Utility

Current water rates were approved by the Public Service Commission of Wisconsin effective January 31, 2019 and are designed to provide a 5.40 percent return on rate base.

Sewer Utility

Current sewer rates were approved by the City council effective April 1, 2021.

2. Reconciliation of Government-Wide and Fund Financial Statements**Explanation of Certain Differences Between the Governmental Fund Balance Sheet and the Statement of Net Position**

The governmental fund balance sheet includes a reconciliation between fund balance, total governmental funds and net position, governmental activities as reported in the government-wide statement of net position. The details of this reconciliation include the following items.

Long-term liabilities applicable to the City of Waterloo's governmental activities are not due and payable in the current period, and accordingly, are not reported as fund liabilities. Interest on long-term debt is not accrued in governmental funds, but rather is recognized as an expenditure when due. All liabilities-both current and long-term-are reported in the statement of net position.

Bonds and notes payable	\$ 3,610,570
Compensated absences	250,298
Accrued interest	<u>19,529</u>
Combined adjustment for long-term liabilities	<u><u>\$ 3,880,397</u></u>

City of Waterloo

Notes to Financial Statements
December 31, 2021

3. Stewardship, Compliance and Accountability

Budgetary Information

A budget has not been formally adopted for the following funds: 201 Stormwater Impact Fees, 202 Public Works Impact Fees, 203 Park and Recreation Impact Fees, 204 Sanitary Sewer Impact Fees, and 205 Water Impact Fees. Wisconsin Statute 65.90 requires that an annual budget be adopted for all funds.

Excess Expenditures and Other Financing Uses Over Budget

<u>Funds</u>	<u>Budgeted Expenditures</u>	<u>Actual Expenditures</u>	<u>Excess Expenditures Over Budget</u>
413 TIF District No. 3	\$ 95,528	\$ 96,477	\$ 949
412 TIF District No. 2	204,076	439,425	235,349
414 TIF District No. 4	650	2,343	1,693
300 General Debt Service	885,778	1,210,979	325,201
200 Cable TV	55,554	79,246	23,692
225 Parks	397,259	411,549	14,290

The City of Waterloo controls expenditures at the department level. Some individual departments experienced expenditures which exceeded appropriations. The detail of those items can be found in the City of Waterloo's year-end budget to actual report.

Limitations on the City's Tax Levy

Wisconsin law limits the City of Waterloo's future tax levies. Generally the City of Waterloo is limited to its prior tax levy dollar amount (excluding TIF Districts), increased by the greater of the percentage change in the City of Waterloo's equalized value due to new construction or zero percent. Changes in debt service from one year to the next are generally exempt from this limit with certain exceptions. The City of Waterloo is required to reduce its allowable levy by the estimated amount of fee revenue it collects for certain services, if those services were funded in 2013 by the property tax levy. Levies can be increased above the allowable limits if the amount is approved by referendum.

4. Detailed Notes on All Funds

Deposits and Investments

The City maintains a cash and investment pool that is available for use by all funds. Each fund type's portion of this pool is displayed on the statement of net position and balance sheet as cash and investments. In addition, investments are separately held by several of the City's funds.

The City's deposits and investments at year end were comprised of the following:

	<u>Carrying Value</u>	<u>Statement Balances</u>	<u>Associated Risks</u>
Deposits	\$ 5,868,419	\$ 6,104,502	Custodial credit risk
LGIP	3,460,700	3,460,791	Credit risk
Petty cash	1,535	-	N/A
Total deposits and investments	<u>\$ 9,330,654</u>	<u>\$ 9,565,293</u>	

City of Waterloo

Notes to Financial Statements
December 31, 2021

Reconciliation to financial statements

Per statement of net position:

Unrestricted cash and investments	\$ 4,493,612
Restricted cash and investments	2,585,503
600 Community Development	40,035

Authority:

Custodial Fund	<u>2,211,504</u>
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Total deposits and investments	<u><u>\$ 9,330,654</u></u>
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Deposits in each local and area bank are insured by the FDIC in the amount of \$250,000 for time and savings accounts (including NOW accounts) and \$250,000 for demand deposit accounts (interest-bearing and noninterest-bearing). In addition, if deposits are held in an institution outside of the state in which the government is located, insured amounts are further limited to a total of \$250,000 for the combined amount of all deposit accounts. Deposits in the credit union are insured by the National Credit Union Administration in the amount of \$250,000 for all share draft accounts and \$250,000 for all share certificate and regular share accounts.

Bank accounts and credit unions are also insured by the State Deposit Guarantee Fund in the amount of \$400,000. However, due to the nature of this fund, recovery of material principal losses may not be significant to individual municipalities. This coverage has been considered in computing custodial credit risk.

The City maintains collateral agreements with its banks. At December 31, 2021, the banks had pledged various government securities in the amount of \$8,900,000 to secure the City's deposits.

Custodial Credit Risk

Deposits

Custodial credit risk is the risk that in the event of a financial institution failure, the City of Waterloo's deposits may not be returned to the City of Waterloo.

The City of Waterloo does not have any deposits exposed to custodial credit risk.

Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations.

The City of Waterloo had investments in the external Wisconsin Local Government Investment Pool which is not rated.

See Note 1 for further information on deposit and investment policies.

Receivables

All of the receivables on the balance sheet are expected to be collected within one year with the exception of \$6,594 in special assessments and \$2,658 of delinquent personal property taxes. Receivables of the 220 Fire and EMS are reported net of uncollectible ambulance receivables in the amount of \$94,604.

City of Waterloo

Notes to Financial Statements
December 31, 2021

Governmental funds report *unavailable* or *unearned revenue* in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Property taxes levied for the subsequent year are not earned and cannot be used to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned. At the end of the current fiscal year, the various components of *unavailable revenue* and *unearned revenue* reported in the governmental funds were as follows:

	<u>Unearned</u>	<u>Unavailable</u>
Property taxes receivable for subsequent year	\$ 2,233,767	\$ -
Special assessments not yet due	-	6,594
Accounts receivable, noncurrent	-	62,404
Due from other governments, noncurrent	<u>-</u>	<u>88,899</u>
Total unearned/unavailable revenue for governmental funds	<u><u>\$ 2,233,767</u></u>	<u><u>\$ 157,897</u></u>

Restricted Assets

The following represent the balances of the restricted assets:

Long-Term Debt Accounts

Redemption - Used to segregate resources accumulated for debt service payments over the next twelve months.

Reserve - Used to report resources set aside to make up potential future deficiencies in the redemption account.

Construction - Used to report proceeds of revenue bond issuances that are restricted for use in construction.

Equipment Replacement Account

The water utility established an equipment replacement account to be used for significant mechanical equipment replacement as required by the Wisconsin Department of Natural Resources.

Net Pension Asset

Restricted assets have been reported in connection with the net pension asset balance since this balance must be used to fund employee benefits.

Following is a list of restricted assets at December 31, 2021:

Restricted assets:	
Redemption account	\$ 160,013
Reserve account	524,876
Replacement account	576,453
Construction account	1,324,161
Net pension asset	820,233
Other	<u>5,068</u>
Total restricted assets	<u><u>\$ 3,410,804</u></u>

City of Waterloo

Notes to Financial Statements
December 31, 2021

Capital Assets

Capital asset activity for the year ended December 31, 2021, was as follows:

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Deletions</u>	<u>Ending Balance</u>
Governmental Activities				
Capital assets not being depreciated:				
Land	\$ 1,110,177	\$ -	\$ -	\$ 1,110,177
Total capital assets not being depreciated	<u>1,110,177</u>	<u>-</u>	<u>-</u>	<u>1,110,177</u>
Capital assets being depreciated:				
Land improvements	1,091,464	55,406	-	1,146,870
Buildings	6,899,958	10,073	30,000	6,880,031
Machinery and equipment	5,263,448	519,214	140,937	5,641,725
Streets	4,964,915	438,659	-	5,403,574
Storm sewers	<u>1,258,081</u>	<u>286,490</u>	<u>-</u>	<u>1,544,571</u>
Total capital assets being depreciated	<u>19,477,866</u>	<u>1,309,842</u>	<u>170,937</u>	<u>20,616,771</u>
Total capital assets	<u>20,588,043</u>	<u>1,309,842</u>	<u>170,937</u>	<u>21,726,948</u>
Less accumulated depreciation for:				
Land improvements	(379,311)	(38,233)	-	(417,544)
Buildings	(2,899,783)	(154,001)	976	(3,052,808)
Machinery and equipment	(3,180,982)	(204,521)	130,937	(3,254,566)
Streets	(1,438,450)	(190,575)	-	(1,629,025)
Storm sewers	<u>(321,551)</u>	<u>(50,236)</u>	<u>-</u>	<u>(371,787)</u>
Total accumulated depreciation	<u>(8,220,077)</u>	<u>(637,566)</u>	<u>131,913</u>	<u>(8,725,730)</u>
Net capital assets being depreciated	<u>11,257,789</u>	<u>672,276</u>	<u>39,024</u>	<u>11,891,041</u>
Total governmental activities capital assets, net of accumulated depreciation	<u>\$ 12,367,966</u>	<u>\$ 672,276</u>	<u>\$ 39,024</u>	<u>\$ 13,001,218</u>

Depreciation expense was charged to functions as follows:

Governmental Activities	
General government	\$ 39,241
Public safety	136,198
Public works, which includes the depreciation of infrastructure	322,228
Culture, education and recreation	<u>139,899</u>
Total governmental activities depreciation expense	<u>\$ 637,566</u>

City of Waterloo

Notes to Financial Statements
December 31, 2021

Business-Type Activities

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Deletions</u>	<u>Ending Balance</u>
Electric				
Capital assets not being depreciated:				
Land and land rights	\$ 151,824	\$ -	\$ -	\$ 151,824
Construction in progress	435,348	2,102,736	-	2,538,084
Total capital assets not being depreciated	587,172	2,102,736	-	2,689,908
Capital assets being depreciated:				
Buildings and improvements	1,864,545	2,225	-	1,866,770
Machinery and equipment	1,665,812	11,010	1,728	1,675,094
Infrastructure	4,491,376	370,958	5,274	4,857,060
Total capital assets being depreciated	8,021,733	384,193	7,002	8,398,924
Total capital assets	8,608,905	2,486,929	7,002	11,088,832
Less accumulated depreciation for:				
Buildings and improvements	(806,422)	(46,667)	-	(853,089)
Machinery and equipment	(1,393,977)	(77,936)	1,728	(1,470,185)
Infrastructure	(2,023,435)	(178,425)	9,770	(2,192,090)
Total accumulated depreciation	(4,223,834)	(303,028)	11,498	(4,515,364)
Net capital assets being depreciated	3,797,899	81,165	(4,496)	3,883,560
Net electric capital assets	<u>\$ 4,385,071</u>	<u>\$ 2,183,901</u>	<u>\$ (4,496)</u>	<u>\$ 6,573,468</u>
	<u>Beginning Balance</u>	<u>Additions</u>	<u>Deletions</u>	<u>Ending Balance</u>
Water				
Capital assets not being depreciated:				
Land and land rights	\$ 13,113	\$ -	\$ -	\$ 13,113
Construction in progress	-	126,330	75,831	50,499
Total capital assets not being depreciated	13,113	126,330	75,831	63,612
Capital assets being depreciated:				
Buildings and improvements	1,043,701	2,224	-	1,045,925
Machinery and equipment	729,075	186,139	279,785	635,429
Infrastructure	6,161,458	395,329	26,522	6,530,265
Total capital assets being depreciated	7,934,234	583,692	306,307	8,211,619
Total capital assets	7,947,347	710,022	382,138	8,275,231
Less accumulated depreciation for:				
Buildings and improvements	(641,142)	(32,335)	-	(673,477)
Machinery and equipment	(598,865)	(42,713)	279,785	(361,793)
Infrastructure	(1,128,486)	(125,993)	26,522	(1,227,957)
Total accumulated depreciation	(2,368,493)	(201,041)	306,307	(2,263,227)
Net capital assets being depreciated	5,565,741	382,651	-	5,948,392
Net water capital assets	<u>\$ 5,578,854</u>	<u>\$ 508,981</u>	<u>\$ 75,831</u>	<u>\$ 6,012,004</u>

City of Waterloo

Notes to Financial Statements

December 31, 2021

	Beginning Balance	Additions	Deletions	Ending Balance
Sewer				
Capital assets not being depreciated:				
Land and land rights	\$ 21,763	\$ -	\$ -	\$ 21,763
Total capital assets not being depreciated	<u>21,763</u>	<u>-</u>	<u>-</u>	<u>21,763</u>
Capital assets being depreciated:				
Buildings and improvements	4,036,741	-	-	4,036,741
Machinery and equipment	3,771,377	504,195	188,191	4,087,381
Infrastructure	3,145,261	169,634	2,176	3,312,719
Completed construction not classified	-	140,021	-	140,021
Total capital assets being depreciated	<u>10,953,379</u>	<u>813,850</u>	<u>190,367</u>	<u>11,576,862</u>
Total capital assets	<u>10,975,142</u>	<u>813,850</u>	<u>190,367</u>	<u>11,598,625</u>
Less accumulated depreciation for:				
Buildings and improvements	(2,564,260)	(105,408)	-	(2,669,668)
Machinery and equipment	(3,210,142)	(134,186)	188,191	(3,156,137)
Infrastructure	(579,973)	(46,488)	2,176	(624,285)
Total accumulated depreciation	<u>(6,354,375)</u>	<u>(286,082)</u>	<u>190,367</u>	<u>(6,450,090)</u>
Net capital assets being depreciated	<u>4,599,004</u>	<u>527,768</u>	<u>-</u>	<u>5,126,772</u>
Net sewer capital assets	<u>\$ 4,620,767</u>	<u>\$ 527,768</u>	<u>\$ -</u>	<u>\$ 5,148,535</u>
Business-type capital assets, net of accumulated depreciation	<u>\$ 14,584,692</u>	<u>\$ 3,220,650</u>	<u>\$ 71,335</u>	<u>\$ 17,734,007</u>

Depreciation expense was charged to functions as follows:

Business-Type Activities

Electric	\$ 241,205
Water	182,150
Sewer	<u>299,143</u>
Total business-type activities depreciation expense	<u>\$ 722,498</u>

Depreciation expense may be different from business-type activity accumulated depreciation additions because of joint metering, salvage, cost of removal, internal allocations or costs associated with the disposal of assets.

Interfund Receivables/Payables and Transfers

Interfund Receivables/Payables

The following is a schedule of interfund receivables and payables including any overdrafts on pooled cash and investment accounts:

Receivable Fund	Payable Fund	Amount
100 General Fund	Water and Light Commission	\$ 264,970
Total		<u>\$ 264,970</u>

City of Waterloo

Notes to Financial Statements
December 31, 2021

All amounts are due within one year.

The principal purposes of these interfunds are for tax roll items and to cover temporary cash shortfalls. All remaining balances resulted from the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system and (3) payments between funds are made.

Transfers

The following is a schedule of interfund transfers:

<u>Fund Transferred To</u>	<u>Fund Transferred From</u>	<u>Amount</u>	<u>Principal Purpose</u>
100 General Fund	Water & Light Commission	\$ 268,474	Tax equivalent
100 General Fund	200 Cable TV	4,200	Office rental
300 General Debt Service	400 Capital Projects	334,117	Debt service
300 General Debt Service	225 Parks	1,150	Debt service
300 General Debt Service	412 TIF District No. 2	300,275	Debt service
300 General Debt Service	220 Fire and EMS	141,039	Debt service
300 General Debt Service	413 TIF District No. 3	92,338	Debt service
300 General Debt Service	100 General Fund	2,108	Debt service
225 Parks	400 Capital Projects	25,000	Capital outlay
400 Capital Projects	100 General Fund	142,000	Capital outlay
	204 Sanitary Sewer		
400 Capital Projects	Impact Fees	8	Impact fees for capital outlay
400 Capital Projects	205 Water Impact Fees	11	Impact fees for capital outlay
	201 Stormwater Impact		
400 Capital Projects	Fees	2	Impact fees for capital outlay
	202 Public Works Impact		
400 Capital Projects	Fees	5	Impact fees for capital outlay
	203 Park & Recreation		
412 TIF District No. 2	Impact Fees	<u>4</u>	Impact fees for capital outlay
Subtotal, fund financial statements		1,310,731	
Less fund eliminations		(1,042,257)	
Less transfer to business-type activities for capital assets funded by governmental activities		<u>(18,914)</u>	
Total transfers, government-wide statement of activities		<u>\$ 249,560</u>	

Generally, transfers are used to (1) move revenues from the fund that collects them to the fund that the budget requires to expend them, (2) move receipts restricted to debt service from the funds collecting the receipts to the debt service fund and (3) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

City of Waterloo

Notes to Financial Statements
December 31, 2021

Long-Term Obligations

Long-term obligations activity for the year ended December 31, 2021, was as follows:

	Beginning Balance	Increases	Decreases	Ending Balance	Amounts Due Within One Year
Governmental Activities					
Bonds and notes payable:					
General obligation debt	\$ 3,675,000	\$ 760,000	\$ 824,430	\$ 3,610,570	\$ 683,739
General obligation debt from direct borrowings and direct placements	<u>293,747</u>	<u>-</u>	<u>293,747</u>	<u>-</u>	<u>-</u>
Total bonds and notes payable	<u>3,968,747</u>	<u>760,000</u>	<u>1,118,177</u>	<u>3,610,570</u>	<u>683,739</u>
Other liabilities:					
Vested compensated absences	<u>266,798</u>	<u>12,708</u>	<u>29,208</u>	<u>250,298</u>	<u>29,140</u>
Total governmental activities long-term liabilities	<u>\$ 4,235,545</u>	<u>\$ 772,708</u>	<u>\$ 1,147,385</u>	<u>\$ 3,860,868</u>	<u>\$ 712,879</u>
Business-Type Activities					
Bonds and notes payable:					
Revenue bonds	\$ 6,730,000	\$ -	\$ 495,000	\$ 6,235,000	\$ 540,000
Revenue bonds from direct borrowings and direct placements	953,882	-	68,657	885,225	70,459
(Discounts) / premiums	<u>(32,235)</u>	<u>-</u>	<u>(3,192)</u>	<u>(29,043)</u>	<u>-</u>
Subtotal	<u>7,651,647</u>	<u>-</u>	<u>560,465</u>	<u>7,091,182</u>	<u>610,459</u>
Other liabilities:					
Vested compensated absences	<u>106,448</u>	<u>33,034</u>	<u>21,428</u>	<u>118,054</u>	<u>54,133</u>
Total business-type activities long-term liabilities	<u>\$ 7,758,095</u>	<u>\$ 33,034</u>	<u>\$ 581,893</u>	<u>\$ 7,209,236</u>	<u>\$ 664,592</u>

In accordance with Wisconsin Statutes, total general obligation indebtedness of the City of Waterloo may not exceed 5 percent of the equalized value of taxable property within the City of Waterloo's jurisdiction. The debt limit as of December 31, 2021, was \$13,333,770. Total general obligation debt outstanding at year end was \$3,610,570.

City of Waterloo

Notes to Financial Statements
December 31, 2021

General Obligation Debt

All general obligation debt payable is backed by the full faith and credit of the City of Waterloo. Debt in the governmental funds will be retired by future property tax levies or tax increments accumulated by the debt service fund.

<u>Governmental Activities</u>					Balance
General Obligation Debt	Date of Issue	Final Maturity	Interest Rates	Original Indebtedness	December 31, 2021
General Obligation Refunding Bond	11/29/10	12/01/22	1.3-2.9%	\$ 1,835,000	\$ 325,000
General Obligation Partial Refunding Promissory Notes, Series 2020A	05/28/20	05/01/30	1.4-2.35	920,000	850,000
General Obligation Refunding Bonds, Series 2020B	05/28/20	05/01/37	2.6-3.2	945,000	945,000
General Obligation Partial Refunding Promissory Notes, Series 2020C	05/28/20	05/01/28	1.1-1.6	1,165,000	905,000
Bank Loan	08/02/21	06/01/31	1.99	760,000	585,570
Total governmental activities, general obligation debt					<u><u>\$ 3,610,570</u></u>

Debt service requirements to maturity are as follows:

<u>Years</u>	Governmental Activities General Obligation Debt	
	Principal	Interest
2022	\$ 683,739	\$ 73,996
2023	369,098	60,404
2024	315,578	55,142
2025	267,088	50,341
2026	263,627	45,738
2027-2031	866,440	163,260
2032-2036	690,000	78,568
2037	155,000	2,480
Total	<u><u>\$ 3,610,570</u></u>	<u><u>\$ 529,929</u></u>

Revenue Debt

Business-type activities revenue bonds are payable only from revenues derived from the operation of the Water & Light Commission.

All utility revenues net of specified operating expenses are pledged as security of the above revenue bonds until the bonds are defeased. Principal and interest paid for 2021 was \$714,206. Total customer net revenues as defined for the same period was \$1,999,201. Annual principal and interest payments are expected to require 19 percent of net revenues on average.

City of Waterloo

Notes to Financial Statements
December 31, 2021

Revenue debt payable at December 31, 2021, consists of the following:

Business-Type Activities Revenue Debt

	<u>Date of Issue</u>	<u>Final Maturity</u>	<u>Interest Rates</u>	<u>Original Indebtedness</u>	<u>Balance December 31, 2021</u>
Water Utility					
2012 Revenue Bonds	11/06/12	11/01/28	0.50-3.00%	\$ 3,255,000	\$ 705,000
2013 Revenue Bonds, Direct	03/27/13	05/01/32	2.63	1,384,900	885,225
2013 Revenue Bonds	12/31/13	11/01/22	0.80-3.20	950,000	110,000
2016 Revenue Bonds	11/15/16	11/01/36	1.25-3.25	1,310,000	1,135,000
2020 Revenue Bonds	09/10/20	11/01/40	0.4-2.25	4,285,000	<u>4,285,000</u>
Total business-type activities, revenue debt					<u>\$ 7,120,225</u>

Debt service requirements to maturity are as follows:

	Business-Type Activities Revenue Debt	
<u>Years</u>	<u>Principal</u>	<u>Interest</u>
2022	\$ 540,000	\$ 107,533
2023	335,000	95,803
2024	345,000	92,033
2025	355,000	88,013
2026	360,000	83,683
2027-2031	1,610,000	343,897
2032-2036	1,615,000	216,525
2037-2040	<u>1,075,000</u>	<u>58,760</u>
Total	<u>\$ 6,235,000</u>	<u>\$ 1,086,247</u>

	Business-Type Activities Revenue Debt from Direct Borrowings and Direct Placements	
<u>Years</u>	<u>Principal</u>	<u>Interest</u>
2022	\$ 70,459	\$ 22,312
2023	72,309	20,439
2024	74,207	18,516
2025	76,155	16,542
2026	78,154	14,517
2027-2031	422,641	40,293
2032	<u>91,300</u>	<u>1,198</u>
Total	<u>\$ 885,225</u>	<u>\$ 133,817</u>

Other Debt Information

Estimated payments of vested benefits are not included in the debt service requirement schedules. The compensated absences liability attributable to governmental activities will be liquidated primarily by the general fund.

Bond Covenant Disclosures**Insurance**

The utility is exposed to various risks of loss related to torts, theft of, damage to or destruction of assets, errors and omissions, workers compensation and health care of its employees. These risks are covered through the purchase of commercial insurance, with minimal deductibles. Settled claims have not exceeded coverage in any of the last three years. There were no significant reductions in coverage compared to the prior year.

The utility is covered under the following insurance policies at December 31, 2021:

<u>Type</u>	<u>Coverage</u>	<u>Expiration</u>
<i>Tricor, Inc.</i>		
General liability	\$ 5,000,000	1/1/22
Automobile	5,000,000	1/1/22
Workers Compensation	500,000	1/1/22

Debt Coverage

Under terms of the resolutions providing for the issue of revenue bonds, revenues less operating expenses excluding depreciation (defined net earnings) must exceed 1.25 times the annual debt service. The coverage only includes revenue debt and does not include general obligation or other debt. The coverage requirement was met in 2021 as follows:

Operating revenues	\$ 6,158,716
Investment income	18,908
Miscellaneous nonoperating income	16,660
Income from merchandising and jobbing	2,541
Less operation and maintenance expenses	<u>(4,197,623)</u>
Net defined earnings	<u>\$ 1,999,202</u>
Minimum Required Earnings per Resolution:	
Current year's revenue bond debt service	\$ 714,206
Coverage factor	<u>1.25</u>
Minimum required earnings	<u>\$ 892,758</u>
Actual Debt Coverage	<u>2.80 %</u>

Utility Budget

The 2021 utility budgets were prepared and approved as required by the bond resolutions.

City of Waterloo

Notes to Financial Statements
December 31, 2021

Net Position/Fund Balances

Net position reported on the government-wide statement of net position at December 31, 2021, includes the following:

Governmental Activities

Net investment in capital assets:

Land	\$ 1,110,177
Other capital assets, net of accumulated depreciation	11,891,041
Less long-term capital debt outstanding	<u>(1,885,570)</u>

Total net investment in capital assets \$ 11,115,648

Governmental Funds

Governmental fund balances reported on the fund financial statements at December 31, 2021, include the following:

	<u>General Fund</u>	<u>220 Fire and EMS</u>	<u>400 Capital Projects</u>	<u>412 TIF District No. 2</u>	<u>413 TIF District No. 3</u>	<u>Nonmajor Funds</u>	<u>Total</u>
Fund Balances							
Nonspendable:							
Prepaid items	\$ 50,396	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 50,396
Restricted for:							
TIF purposes	-	-	-	415,337	62,395	94,231	571,963
Library purposes	-	-	-	-	-	286,597	286,597
Subtotal	-	-	-	415,337	62,395	380,828	858,560
Committed to:							
Fire and EMS operations	-	404,191	-	-	-	-	404,191
Cable TV operations	-	-	-	-	-	110,311	110,311
Capital related purposes	-	-	-	-	-	30,215	30,215
Parks	-	-	-	-	-	46,677	46,677
Subtotal	-	404,191	-	-	-	187,203	591,394
Assigned to:							
Tax equivalent	268,474	-	-	-	-	-	268,474
DPW uniforms	380	-	-	-	-	-	380
Speed limit alert sign	240	-	-	-	-	-	240
Patrol uniforms	749	-	-	-	-	-	749
Defibrillator	667	-	-	-	-	-	667
Capital related purposes	-	-	1,517,292	-	-	-	1,517,292
Subtotal	270,510	-	1,517,292	-	-	-	1,787,802
Unassigned:	955,625	-	-	-	-	-	955,625
Total fund balances	<u>\$ 1,276,531</u>	<u>\$ 404,191</u>	<u>\$ 1,517,292</u>	<u>\$ 415,337</u>	<u>\$ 62,395</u>	<u>\$ 568,031</u>	<u>\$ 4,243,777</u>

City of Waterloo

Notes to Financial Statements
December 31, 2021

Business-Type Activities

Net investment in capital assets:

Land	\$ 186,700
Construction in progress	2,588,583
Other capital assets, net of accumulated depreciation	14,958,724
Less long-term debt outstanding	(7,120,225)
Plus unamortized debt discount and deferred charge on refunding	39,900
Plus unspent capital related debt proceeds	<u>1,519,869</u>

Total net investment in capital assets \$ 12,173,551

Component Unit

Waterloo Community Development Authority

This report contains the Waterloo Community Development Authority (CDA), which is included as a component unit.

In addition to the basic financial statements and the preceding notes to financial statements which apply, the following additional disclosures are considered necessary for a fair presentation.

a. Basis of Accounting/Masurement Focus

The CDA follows the full accrual basis of accounting and the flow of economic resources measurement focus.

b. Deposits and Investments

At year end, the carrying amount of the CDA's deposits was \$40,035 and is part of the City of Waterloo's commingled cash. See Note 4.

5. Other Information

Employees' Retirement System

Plan Description

The WRS is a cost-sharing multiple-employer defined benefit pension plan. WRS benefits and other plan provisions are established by Chapter 40 of the Wisconsin Statutes. Benefit terms may only be modified by the legislature. The retirement system is administered by the Wisconsin Department of Employee Trust Funds (ETF). The system provides coverage to all eligible State of Wisconsin, local government and other public employees. All employees, initially employed by a participating WRS employer on or after July 1, 2011, expected to work at least 1,200 hours a year (880 hours for teachers and school district educational support employees) and expected to be employed for at least one year from employee's date of hire are eligible to participate in the WRS.

ETF issues a standalone Annual Comprehensive Financial Report (ACFR), which can be found at <https://etf.wi.gov/about-etf/reports-and-studies/financial-reports-and-statements>.

Vesting

For employees beginning participation on or after January 1, 1990, and no longer actively employed on or after April 24, 1998, creditable service in each of five years is required for eligibility for a retirement annuity. Participants employed prior to 1990 and on or after April 24, 1998, and prior to July 1, 2011, are immediately vested. Participants who initially became WRS eligible on or after July 1, 2011, must have five years of creditable service to be vested.

Benefits Provided

Employees who retire at or after age 65 (54 for protective occupation employees, 62 for elected officials and executive service retirement participants, if hired on or before 12/31/2016) are entitled to retirement benefit based on a formula factor, their average earnings and creditable service.

Final average earnings is the average of the participant's three highest annual earnings period. Creditable service includes current service and prior service for which a participant received earnings and made contributions as required. Creditable service also includes creditable military service. The retirement benefit will be calculated as a money purchase benefit based on the employee's contributions plus matching employer's contributions, with interest, if that benefit is higher than the formula benefit.

Vested participants may retire at age 55 (50 for protective occupations) and receive an actuarially reduced benefit. Participants terminating covered employment prior to eligibility for an annuity may either receive employee-required contributions plus interest as a separation benefit or leave contributions on deposit and defer application until eligible to receive a retirement benefit.

The WRS also provides death and disability benefits for employees.

Post-Retirement Adjustments

The Employee Trust Funds Board may periodically adjust annuity payments from the retirement system based on annual investment performance in accordance with s. 40.27, Wis. Stat. An increase (or decrease) in annuity payments may result when investment gains (losses), together with other actuarial experience factors, create a surplus (shortfall) in the reserves, as determined by the system's consulting actuary. Annuity increases are not based on cost of living or other similar factors. For Core annuities, decreases may be applied only to previously granted increases. By law, Core annuities cannot be reduced to an amount below the original, guaranteed amount (the Floor) set at retirement. The Core and Variable annuity adjustments granted during recent years are as follows:

Year	Core Fund Adjustment %	Variable Fund Adjustment %
2011	(1.2)	11.0
2012	(7.0)	(7.0)
2013	(9.6)	9.0
2014	4.7	25.0
2015	2.9	2.0
2016	0.5	(5.0)
2017	2.0	4.0
2018	2.4	17.0
2019	0.0	(10.0)
2020	1.7	21.0

Contributions

Required contributions are determined by an annual actuarial valuation in accordance with Chapter 40 of the Wisconsin Statutes. The employee required contribution is one-half of the actuarially determined contribution rate for General category employees, including Teachers, Executives and Elected Officials. Starting on January 1, 2016, the Executives and Elected Officials category merged into the General Employee category. Required contributions for protective employees are the same rate as general employees. Employers are required to contribute the remainder of the actuarially determined contribution rate. The employer may not pay the employee required contribution unless provided for by an existing collective bargaining agreement.

During the reporting period, the WRS recognized \$152,171 in contributions from the City of Waterloo.

Contribution rates for the plan year reported as of December 31, 2021 are:

Employee Category	Employee	Employer
General (Executives & Elected Officials)	6.75 %	6.75 %
Protective with Social Security	6.75 %	11.65 %
Protective without Social Security	6.75 %	16.25 %

Pension Asset, Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At December 31, 2021, the City of Waterloo reported an asset of \$820,233 for its proportionate share of the net pension asset. The net pension asset was measured as of December 31, 2020, and the total pension liability used to calculate the net pension asset was determined by an actuarial valuation as of December 31, 2019 rolled forward to December 31, 2020. No material changes in assumptions or benefit terms occurred between the actuarial valuation date and the measurement date. The City of Waterloo's proportion of the net pension asset was based on the City of Waterloo's share of contributions to the pension plan relative to the contributions of all participating employers. At December 31, 2020, the City of Waterloo's proportion was 0.01313816 percent, which was a decrease of 0.00017288 percent from its proportion measured as of December 31, 2019.

For the year ended December 31, 2021, the City of Waterloo recognized pension expense of (\$92,622).

City of Waterloo

Notes to Financial Statements
December 31, 2021

At December 31, 2021, the City of Waterloo reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 1,187,129	\$ 255,706
Changes in assumptions	18,604	-
Net differences between projected and actual earnings on pension plan investments	-	1,539,922
Changes in proportion and differences between employer contributions and proportionate share of contributions	2,731	3,388
Employer contributions subsequent to the measurement date	<u>156,838</u>	<u>-</u>
Total	<u><u>\$ 1,365,302</u></u>	<u><u>\$ 1,799,016</u></u>

\$156,838 reported as deferred outflows related to pension resulting from the WRS Employer's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability (asset) in the year ended December 31, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

Year Ended December 31:	Deferred Outflows of Resources and Deferred Inflows of Resources (net)
2022	\$ (152,414)
2023	(41,881)
2024	(278,642)
2025	(117,615)

Actuarial Assumptions

The total pension liability in the December 31, 2020 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial Valuation Date:	December 31, 2019
Measurement Date of Net Pension Liability (Asset):	December 31, 2020
Actuarial Cost Method:	Entry Age Normal
Asset Valuation Method:	Fair Value
Long-Term Expected Rate of Return:	7.0%
Discount Rate:	7.0%
Salary Increases:	
Inflation	3.0%
Seniority/Merit	0.1% - 5.6%
Mortality:	Wisconsin 2018 Mortality Table
Post-Retirement Adjustments*:	1.9%

** No post-retirement adjustment is guaranteed. Actual adjustments are based on recognized investment return, actuarial experience and other factors. 1.9 percent is the assumed annual adjustment based on the investment return assumption and the post-retirement discount rate.*

Actuarial assumptions are based upon an experience study conducted in 2018 that covered a three-year period from January 1, 2015 to December 31, 2017. The Total Pension Liability for December 31, 2020 is based upon a roll-forward of the liability calculated from the December 31, 2019 actuarial valuation.

Long-Term Expected Return on Plan Assets

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

Core Fund Asset Class	Asset Allocation %	Long-Term Expected Nominal Rate of Return %	Long-Term Expected Real Rate of Return %
Global Equities	51	7.2	4.7
Fixed Income	25	3.2	0.8
Inflation Sensitive Assets	16	2.0	(0.4)
Real Estate	8	5.6	3.3
Private Equity/Debt	11	10.2	7.6
Multi-Asset	4	5.8	3.3
Total Core Fund	115	6.6	4.1
Variable Fund Asset Class			
U.S. Equities	70	6.6	4.1
International Equities	30	7.4	4.9
Total Variable Fund	100	7.1	4.6

New England Pension Consultants Long Term US CPI (Inflation) Forecast: 2.4 percent Asset Allocations are managed within established ranges, target percentages may differ from actual monthly allocations.

Single Discount Rate

A single discount rate of 7.00 percent was used to measure the total pension liability for the current and prior year. This single discount rate was based on the expected rate of return on pension plan investments of 7.00 percent and a municipal bond rate of 2.00 percent. (Source: Fixed-income municipal bonds with 20 years to maturity that include only federally tax-exempt municipal bonds as reported in Fidelity Index's "20-year Municipal GO AA Index" as of December 31, 2020. In describing this index, Fidelity notes that the Municipal Curves are constructed using option-adjusted analytics of a diverse population of over 10,000 tax-exempt securities.) Because of the unique structure of WRS, the 7.00 percent expected rate of return implies that a dividend of approximately 1.9 percent will always be paid. For purposes of the single discount rate, it was assumed that the dividend would always be paid. The projection of cash flows used to determine this single discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments (including expected dividends) of current plan members. Therefore, the investment rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the City of Waterloo's Proportionate Share of the Net Pension Liability (Asset) to Changes in the Discount Rate

The following presents the City of Waterloo's proportionate share of the net pension liability asset calculated using the discount rate of 7.00 percent, as well as what the City of Waterloo's proportionate share of the net pension liability asset would be if it were calculated using a discount rate that is 1-percentage-point lower (6.00 percent) or 1-percentage-point higher (8.00 percent) than the current rate:

	1% Decrease to Discount Rate (6.00%)	Current Discount Rate (7.00%)	1% Increase to Discount Rate (8.00%)
City's proportionate share of the net pension liability (asset)	\$ <u>780,748</u>	\$ <u>(820,233)</u>	\$ <u>(1,996,143)</u>

Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in separately issued financial statements available at <https://etf.wi.gov/about-etf/reports-and-studies/financial-reports-and-statements>.

At December 31, 2021, the City of Waterloo reported a payable to the pension plan which represents contractually required contributions outstanding as of the end of the year.

Risk Management

The City of Waterloo is exposed to various risks of loss related to torts; theft of, damage to or destruction of assets; errors and omissions; workers compensation; and health care of its employees. All of these risks are covered through the purchase of commercial insurance, with minimal deductibles. Settled claims have not exceeded the commercial coverage in any of the past three years. There were no significant reductions in coverage compared to the prior year.

Commitments and Contingencies

Claims and judgments are recorded as liabilities if all the conditions of Governmental Accounting Standards Board pronouncements are met. The liability and expenditure for claims and judgments are only reported in governmental funds if it has matured. Claims and judgments are recorded in the government-wide statements and proprietary funds as expenses when the related liabilities are incurred.

From time to time, the City of Waterloo is party to various pending claims and legal proceedings. Although the outcome of such matters cannot be forecasted with certainty, it is the opinion of management and the City of Waterloo attorney that the likelihood is remote that any such claims or proceedings will have a material adverse effect on the City of Waterloo's financial position or results of operations.

The City of Waterloo has received federal and state grants for specific purposes that are subject to review and audit by the grantor agencies. Such audits could lead to requests for reimbursements to the grantor agency for expenditures disallowed under terms of the grants. Management believes such disallowances, if any, would be immaterial.

Long-Term Contracts, WPPI Energy

The electric utility is one of 51 WPPI Energy member municipalities located throughout the States of Wisconsin, Michigan and Iowa. On December 1, 1989, each initial WPPI Energy member commenced purchasing electric service from WPPI Energy under a long-term Power Supply Contract for Participating Members (long-term contract). Under the long-term contract, WPPI Energy is obligated to provide and sell, and each member is obligated to take and pay for, the electric power and energy required for the operation of each member's electric utility.

The long-term contract requires all WPPI Energy members to pay for power and energy requirements supplied or made available by WPPI Energy at rates sufficient to cover WPPI Energy's revenue requirement including power supply costs, administrative expenses and debt service. WPPI Energy's subsequent year's operating budget and rates are approved annually by its Board of Directors, consisting of representatives from each member. The members have agreed to charge rates to retail customers sufficient to meet their WPPI Energy obligations. The long-term contract provides that all payments to WPPI Energy constitute operating expenses of the utility payable from any operating and maintenance fund established for that system.

Fifty members, representing approximately 99.8 percent of WPPI Energy's existing load, have long-term contracts through December 31, 2055. The remaining member has a long-term contract through December 31, 2037.

WPPI Energy's outstanding debt service obligation to be paid by its members through their wholesale power charges through the remainder of the long-term contract was \$291 million as of December 31, 2021.

TIF District No. 2

During 2013, the City entered into a developer agreement related to a property located in TIF District No. 2. As part of the developer agreement, for each revenue year beginning with revenue year 2017, the developer guarantees that the tax increment generated by the parcel during the revenue year should equal or exceed the guaranteed TIF revenue for the revenue year. If the City receives less than the Guaranteed TIF revenue for the revenue year, then the developer shall pay to the City an amount equal to the difference. This difference equated to \$198,191 in 2021 and includes late fees and is shown as revenue at year-end. Any developer subsidy not paid will bear interest rate of 6.0 percent per year until paid. As a part of the developer agreement, the developer shall also employ not less than three (3) full-time employment positions at the facilities. The original developer agreement was amended in 2018, which resulted in changes to the developer-guaranteed amounts. The total developer-guaranteed amount is \$3,050,460 between the revenue years of 2017-2038.

Also, as part of the amended developer agreement, the City promises to pay the developer, subject to certain terms and conditions, the amount of \$1,182,362. The City is obligated to make these payments before September 30 of each revenue year, commencing with revenue year 2024. The obligation ceases upon the earlier of (i) the expiration of the term of the TIF district or (ii) payment of the sum of \$1,182,362. The City paid out an \$800,000 contribution related to this agreement during 2013.

Economic Dependency**Water and Light Commission**

The Water and Light Commission has one significant customer who was responsible for 13 percent of operating revenues in 2021.

Effect of New Accounting Standards on Current-Period Financial Statements

The Governmental Accounting Standards Board (GASB) has approved the following:

- Statement No. 87, *Leases*
- Statement No. 91, *Conduit Debt Obligations*
- Statement No. 92, *Omnibus 2020*
- Statement No. 93, *Replacement of Interbank Offered Rates*
- Statement No. 94, *Public-Private and Public-Public Partnerships and Availability Payment Arrangements*
- Statement No. 96, *Subscription-Based Information Technology Arrangements*
- Statement No. 97, *Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans - an amendment of GASB Statements No. 14 and No. 84, and a supersession of GASB Statement No. 32*

When they become effective, application of these standards may restate portions of these financial statements.

Segment Information

The City of Waterloo provides electric, water and sewer service to the City of Waterloo residents through the Water & Light Commission. The commission operates as a single entity. Revenue debt issued by the Commission is secured by the combined revenues of the three utility services, and therefore, combining statements and segment information are not required.

REQUIRED SUPPLEMENTARY INFORMATION

City of Waterloo

Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget and Actual - 100 General Fund
Year Ended December 31, 2021

	Budgeted Amounts		Actual	Variance with Final Budget
	Original	Final		
Revenues				
Taxes	\$ 1,113,101	\$ 1,113,101	\$ 1,103,719	\$ (9,382)
Intergovernmental	505,267	505,267	543,078	37,811
Licenses and permits	31,165	31,165	82,296	51,131
Fines, forfeitures and penalties	13,600	13,600	20,111	6,511
Public charges for services	193,602	193,602	199,216	5,614
Investment income	18,000	18,000	12,250	(5,750)
Miscellaneous revenues	<u>100</u>	<u>100</u>	<u>4,082</u>	<u>3,982</u>
Total revenues	<u>1,874,835</u>	<u>1,874,835</u>	<u>1,964,752</u>	<u>89,917</u>
Expenditures				
Current:				
General government	491,355	491,355	480,445	10,910
Public safety	974,149	974,149	898,178	75,971
Public works	691,086	691,086	647,790	43,296
Health and human services	4,400	4,400	4,652	(252)
Culture, recreation and education	4,000	4,000	4,281	(281)
Conservation and development	<u>17,791</u>	<u>17,791</u>	<u>8,831</u>	<u>8,960</u>
Total expenditures	<u>2,182,781</u>	<u>2,182,781</u>	<u>2,044,177</u>	<u>138,604</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(307,946)</u>	<u>(307,946)</u>	<u>(79,425)</u>	<u>228,521</u>
Other Financing Sources				
Transfers in	269,946	269,946	272,674	2,728
Transfers out	-	(142,000)	(144,108)	(2,108)
Proceeds on sale of assets	<u>-</u>	<u>-</u>	<u>50</u>	<u>50</u>
Total other financing sources	<u>269,946</u>	<u>127,946</u>	<u>128,616</u>	<u>670</u>
Net change in fund balance	<u><u>\$ (38,000)</u></u>	<u><u>\$ (180,000)</u></u>	<u>49,191</u>	<u><u>\$ 229,191</u></u>
Fund Balance, Beginning			<u>1,227,340</u>	
Fund Balance, Ending			<u><u>\$ 1,276,531</u></u>	

See notes to required supplementary information

City of Waterloo

Detailed Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget and Actual - 220 Fire and EMS
Year Ended December 31, 2021

	Budgeted Amounts			Variance with
	Original	Final	Actual	Final Budget
Revenues				
Taxes				
Property	\$ 279,464	\$ 279,464	\$ 279,464	\$ -
Total taxes	279,464	279,464	279,464	-
Intergovernmental				
Fire insurance tax (2 percent fire dues)	13,500	13,500	13,095	(405)
State aid, emergency government	5,000	5,000	6,671	1,671
Payments for municipal services	176,150	176,150	178,968	2,818
ARPA grant	-	141,039	141,039	-
Total intergovernmental	194,650	335,689	339,773	4,084
Public Charges for Services				
Public safety	131,000	131,000	199,757	68,757
Total public charges for services	131,000	131,000	199,757	68,757
Investment Income				
Interest on investments	1,000	1,000	67	(933)
Total investment income	1,000	1,000	67	(933)
Miscellaneous				
Donations	197,839	197,839	1,900	(195,939)
Total miscellaneous	197,839	197,839	1,900	(195,939)
Total revenues	803,953	944,992	820,961	(124,031)
Expenditures				
Public Safety				
Fire protection	516,490	516,490	493,258	23,232
Total public safety	516,490	516,490	493,258	23,232
Capital Outlay				
Fire protection	277,839	277,839	293,159	(15,320)
Total capital outlay	277,839	277,839	293,159	(15,320)
Total expenditures	794,329	794,329	786,417	7,912
Excess of revenues over expenditures	9,624	150,663	34,544	(116,119)

See notes to required supplementary information

City of Waterloo

Detailed Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget and Actual - 220 Fire and EMS
Year Ended December 31, 2021

	Budgeted Amounts		Actual	Variance with Final Budget
	Original	Final		
Other Financing Sources (Uses)				
Transfers out	\$ -	\$ (141,039)	\$ (141,039)	\$ -
Debt issued	-	-	229,938	229,938
Total other financing sources (uses)	-	(141,039)	88,899	229,938
Net change in fund balance	<u>\$ 9,624</u>	<u>\$ 9,624</u>	123,443	<u>\$ 113,819</u>
Fund Balance, Beginning			<u>280,748</u>	
Fund Balance, Ending			<u>\$ 404,191</u>	

See notes to required supplementary information

City of Waterloo
Schedule of Proportionate Share of the Net Pension Liability (Asset) - Wisconsin Retirement System
 Year Ended December 31, 2021

Fiscal Year Ending	Proportion of the Net Pension Liability/(Asset)	Proportionate Share of the Net Pension Liability/(Asset)	Covered Payroll	Proportionate Share of the Net Pension Liability/(Asset) as a Percentage of Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
12/31/21	0.01313816%	\$ (820,233)	\$ 1,856,687	44.18%	105.26%
12/31/20	0.01331104%	(429,208)	1,760,504	24.38%	102.96%
12/31/19	0.01313895%	467,442	1,661,469	28.13%	96.45%
12/31/18	0.01302015%	(386,583)	1,696,206	22.79%	102.93%
12/31/17	0.01247212%	102,800	1,562,837	6.58%	99.12%
12/31/16	0.01266419%	205,791	1,550,704	13.27%	98.20%
12/31/15	0.01286712%	(316,052)	1,517,985	20.82%	102.74%

Schedule of Employer Contributions - Wisconsin Retirement System
 Year Ended December 31, 2021

Fiscal Year Ending	Contractually Required Contributions	Contributions in Relation to the Contractually Required Contributions	Contribution Deficiency (Excess)	Covered Payroll	Contributions as a Percentage of Covered Payroll
12/30/21	\$ 156,838	\$ (156,838)	\$ -	\$ 1,941,733	8.08%
12/31/20	152,664	(152,664)	-	1,892,108	8.07%
12/31/19	137,186	(137,186)	-	1,776,318	7.72%
12/31/18	133,941	(133,941)	-	1,671,116	8.02%
12/31/17	143,229	(143,229)	-	1,671,489	8.57%
12/31/16	119,044	(119,044)	-	1,533,540	7.76%
12/31/15	120,826	(120,826)	-	1,474,584	8.19%

See notes to required supplementary information

City of Waterloo

Notes to Required Supplementary Information
Year Ended December 31, 2021

Budgetary Information

Budgetary information is derived from the annual operating budget and is presented using the same basis of accounting for each fund as described in Note 1.

The budgeted amounts presented include any amendments made. The City of Waterloo may authorize transfers of budgeted amounts within departments. Transfers between departments and changes to the overall budget must be approved by a two-thirds action.

Appropriations lapse at year end unless specifically carried over. Carryovers to the following year were \$0. Budgets are adopted at the department level of expenditure.

Excess Expenditures Over Appropriations

Excess expenditures over appropriations are as follows:

	<u>Final Budget</u>	<u>Expenditures</u>	<u>Excess</u>
General Fund			
Council	\$ 16,191	\$ 17,005	\$ 814
Clerk	266,391	281,924	15,533
Elections	3,365	5,628	2,263
Legal counseling	2,500	2,734	234
Inspection	13,000	77,652	64,652
Machinery operation and maintenance	40,900	43,151	2,251
Garages and sheds	15,864	16,256	392
Engineering	5,000	6,814	1,814
Street lighting	68,000	68,846	846
Refuse and garbage collection	174,529	176,186	1,657
Animal control	4,400	4,652	252
Celebration and entertainment	4,000	4,281	281

Wisconsin Retirement System

The amounts determined for each fiscal year were determined as of the calendar year-end and occurred within the fiscal year.

The City of Waterloo is required to present the last ten years of data; however accounting standards allow the presentation of as many years as are available until ten fiscal years are presented.

Changes in benefit terms. There were no changes of benefit terms for any participating employer in the Wisconsin Retirement System.

Changes in assumptions. No significant change in assumptions were noted from the prior year.

SUPPLEMENTARY INFORMATION

City of Waterloo

Detailed Schedule of Revenues - Budget and Actual - 100 General Fund
Year Ended December 31, 2021

	Budgeted Amounts		Actual	Variance with Final Budget
	Original	Final		
Taxes				
Property	\$ 1,087,276	\$ 1,087,276	\$ 1,087,282	\$ 6
Mobile home lottery credit and parking fees	21,000	21,000	16,437	(4,563)
Interest and penalties on taxes	25	25	-	(25)
Other taxes	4,800	4,800	-	(4,800)
Total taxes	1,113,101	1,113,101	1,103,719	(9,382)
Intergovernmental				
State shared revenues	453,259	453,259	453,261	2
State aid, computers	36,429	36,429	75,501	39,072
State aid, recycling	12,379	12,379	12,423	44
State aid, other law enforcement	3,200	3,200	1,893	(1,307)
Total intergovernmental	505,267	505,267	543,078	37,811
Licenses and Permits				
Liquor and malt beverage licenses	8,000	8,000	7,520	(480)
Operators' license	2,800	2,800	2,730	(70)
Cigarette licenses	400	400	400	-
Mobile home park licenses	175	175	174	(1)
Bicycle licenses	10	10	20	10
Dog and cat licenses	4,000	4,000	6,029	2,029
Other nonbusiness licenses	100	100	80	(20)
Nonbusiness licenses	10	10	-	(10)
Building permits	6,200	6,200	29,303	23,103
Electrical permits	2,930	2,930	9,086	6,156
Plumbing permits	2,000	2,000	6,422	4,422
Heating and air conditioning permits	1,200	1,200	8,288	7,088
Landfill permits	200	200	875	675
Other permits	40	40	902	862
Other regulatory permits and fees	1,100	1,100	89	(1,011)
Other business and occupational licenses	2,000	2,000	10,378	8,378
Total licenses and permits	31,165	31,165	82,296	51,131
Fines, Forfeitures and Penalties				
Court penalties and costs	8,500	8,500	13,327	4,827
Parking violations	5,000	5,000	6,784	1,784
Other law and ordinance violations	100	100	-	(100)
Total fines, forfeitures and penalties	13,600	13,600	20,111	6,511

City of Waterloo

Detailed Schedule of Revenues - Budget and Actual - 100 General Fund
Year Ended December 31, 2021

	Budgeted Amounts		Actual	Variance with Final Budget
	Original	Final		
Public Charges for Services				
General government	\$ 10	\$ 10	\$ 3	\$ (7)
Clerk's fees	3,500	3,500	2,634	(866)
Law enforcement fees	67	67	106	39
County highway maintenance and construction	95	95	-	(95)
Refuse and garbage collection	189,930	189,930	196,066	6,136
Recycling	-	-	407	407
Total public charges for services	<u>193,602</u>	<u>193,602</u>	<u>199,216</u>	<u>5,614</u>
Investment Income				
Interest on investments	<u>18,000</u>	<u>18,000</u>	<u>12,250</u>	<u>(5,750)</u>
Total investment income	<u>18,000</u>	<u>18,000</u>	<u>12,250</u>	<u>(5,750)</u>
Miscellaneous				
Donations	-	-	3,898	3,898
Other miscellaneous	<u>100</u>	<u>100</u>	<u>184</u>	<u>84</u>
Total miscellaneous	<u>100</u>	<u>100</u>	<u>4,082</u>	<u>3,982</u>
Total revenues	<u><u>\$ 1,874,835</u></u>	<u><u>\$ 1,874,835</u></u>	<u><u>\$ 1,964,752</u></u>	<u><u>\$ 89,917</u></u>

City of Waterloo

Detailed Schedule of Expenditures - Budget and Actual - 100 General Fund
Year Ended December 31, 2021

	Budgeted Amounts		Actual	Variance with Final Budget
	Original	Final		
General Government				
Council	\$ 16,191	\$ 16,191	\$ 17,005	\$ (814)
Mayor	6,070	6,070	5,609	461
Clerk	266,391	266,391	281,924	(15,533)
Legislative support	3,750	3,750	2,402	1,348
Elections	3,365	3,365	5,628	(2,263)
Assessment of property	1,750	1,750	1,616	134
Independent auditing	29,000	29,000	27,516	1,484
Legal counseling	2,500	2,500	2,734	(234)
Municipal building	21,400	21,400	19,795	1,605
Contingency	35,000	35,000	21,606	13,394
Property and liability insurance	41,606	41,606	40,473	1,133
Health insurance	64,332	64,332	54,137	10,195
Total general government	491,355	491,355	480,445	10,910
Public Safety				
Police, administration	321,725	321,725	315,278	6,447
Police, patrol	632,799	632,799	501,558	131,241
Inspection	13,000	13,000	77,652	(64,652)
Emergency government	6,625	6,625	3,690	2,935
Total public safety	974,149	974,149	898,178	75,971
Public Works				
Machinery operation and maintenance	40,900	40,900	43,151	(2,251)
Garages and sheds	15,864	15,864	16,256	(392)
Engineering	5,000	5,000	6,814	(1,814)
Street maintenance	9,500	9,500	7,912	1,588
Bridges, culvers and rivers	225	225	-	225
Snow and ice control	44,000	44,000	24,328	19,672
Traffic control	6,500	6,500	4,833	1,667
Street lighting	68,000	68,000	68,846	(846)
Storm sewer maintenance	1,000	1,000	185	815
Tree and brush removal	6,500	6,500	4,949	1,551
Sidewalks	1,000	1,000	1,000	-
Refuse and garbage collection	174,529	174,529	176,186	(1,657)
Solid waste disposal	7,790	7,790	6,205	1,585
Public works/highway administration	310,278	310,278	287,125	23,153
Total public works	691,086	691,086	647,790	43,296
Health and Human Services				
Animal control	4,400	4,400	4,652	(252)
Total health and human services	4,400	4,400	4,652	(252)

City of Waterloo

Detailed Schedule of Expenditures - Budget and Actual - 100 General Fund
Year Ended December 31, 2021

	Budgeted Amounts		Actual	Variance with Final Budget
	Original	Final		
Culture, Recreation and Education				
Celebration and entertainment	\$ 4,000	\$ 4,000	\$ 4,281	\$ (281)
Total culture, recreation and education	<u>4,000</u>	<u>4,000</u>	<u>4,281</u>	<u>(281)</u>
Conservation and Development				
Weed control	2,600	2,600	315	2,285
Planning commission	6,191	6,191	1,649	4,542
Planning	<u>9,000</u>	<u>9,000</u>	<u>6,867</u>	<u>2,133</u>
Total conservation and development	<u>17,791</u>	<u>17,791</u>	<u>8,831</u>	<u>8,960</u>
Total expenditures	<u>\$ 2,182,781</u>	<u>\$ 2,182,781</u>	<u>\$ 2,044,177</u>	<u>\$ 138,604</u>

City of Waterloo

Combining Balance Sheet
Nonmajor Governmental Funds
December 31, 2021

	Special Revenue Funds			
	200 Cable TV	812 Library	204 Sanitary Sewer Impact Fees	203 Park and Recreation Impact Fees
Assets				
Cash and investments	\$ 104,461	\$ 291,685	\$ -	\$ -
Receivables (net):				
Taxes	-	210,500	-	-
Accounts	8,788	733	-	-
Special assessments	-	-	-	-
Total assets	<u>\$ 113,249</u>	<u>\$ 502,918</u>	<u>\$ -</u>	<u>\$ -</u>
Liabilities, Deferred Inflows of Resources and Fund Balances				
Liabilities				
Accounts payable	\$ 2,110	\$ 2,099	\$ -	\$ -
Accrued liabilities	<u>828</u>	<u>3,722</u>	<u>-</u>	<u>-</u>
Total liabilities	<u>2,938</u>	<u>5,821</u>	<u>-</u>	<u>-</u>
Deferred Inflows of Resources				
Unearned revenues	-	210,500	-	-
Unavailable revenues	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total deferred inflows of resources	<u>-</u>	<u>210,500</u>	<u>-</u>	<u>-</u>
Fund Balances				
Restricted	-	286,597	-	-
Committed	<u>110,311</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total fund balances	<u>110,311</u>	<u>286,597</u>	<u>-</u>	<u>-</u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 113,249</u>	<u>\$ 502,918</u>	<u>\$ -</u>	<u>\$ -</u>

Special Revenue Funds				Capital Projects Funds		Total Nonmajor Governmental Funds
202 Public Works Impact Fees	201 Stormwater Impact Fees	205 Water Impact Fees	225 Parks	402 Special Assessments	414 TIF District No. 4	
\$ -	\$ -	\$ -	\$ 52,045	\$ 30,215	\$ 94,231	\$ 572,637
-	-	-	105,010	27	10,415	325,952
-	-	-	-	-	-	9,521
-	-	-	-	6,594	-	6,594
<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 157,055</u>	<u>\$ 36,836</u>	<u>\$ 104,646</u>	<u>\$ 914,704</u>
\$ -	\$ -	\$ -	\$ 4,417	\$ -	\$ -	\$ 8,626
-	-	-	951	-	-	5,501
-	-	-	5,368	-	-	14,127
-	-	-	105,010	27	10,415	325,952
-	-	-	-	6,594	-	6,594
-	-	-	105,010	6,621	10,415	332,546
-	-	-	-	-	94,231	380,828
-	-	-	46,677	30,215	-	187,203
-	-	-	46,677	30,215	94,231	568,031
<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 157,055</u>	<u>\$ 36,836</u>	<u>\$ 104,646</u>	<u>\$ 914,704</u>

City of Waterloo

Combining Statement of Revenues, Expenditures and Changes in Fund Balances

Nonmajor Governmental Funds

Year Ended December 31, 2021

	Special Revenue Funds			
	200 Cable TV	812 Library	204 Sanitary Sewer Impact Fees	203 Park and Recreation Impact Fees
Revenues				
Taxes	\$ -	\$ 208,254	\$ -	\$ -
Intergovernmental	8,066	90,987	-	-
Licenses and permits	35,155	-	-	-
Public charges for services	-	3,192	-	-
Special assessments	-	-	-	-
Investment income	97	25	-	-
Miscellaneous revenues	<u>2,000</u>	<u>92,836</u>	<u>-</u>	<u>-</u>
Total revenues	<u>45,318</u>	<u>395,294</u>	<u>-</u>	<u>-</u>
Expenditures				
Current:				
General government	-	-	-	-
Public works	-	-	-	-
Culture, recreation and education	75,046	385,523	-	-
Capital outlay	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total expenditures	<u>75,046</u>	<u>385,523</u>	<u>-</u>	<u>-</u>
Excess (deficiency) of revenues over expenditures	<u>(29,728)</u>	<u>9,771</u>	<u>-</u>	<u>-</u>
Other Financing Sources (Uses)				
Transfers in	-	-	-	-
Transfers out	<u>(4,200)</u>	<u>-</u>	<u>(8)</u>	<u>(4)</u>
Total other financing sources (uses)	<u>(4,200)</u>	<u>-</u>	<u>(8)</u>	<u>(4)</u>
Net change in fund balances	(33,928)	9,771	(8)	(4)
Fund Balances (Deficit), Beginning	<u>144,239</u>	<u>276,826</u>	<u>8</u>	<u>4</u>
Fund Balances, Ending	<u>\$ 110,311</u>	<u>\$ 286,597</u>	<u>\$ -</u>	<u>\$ -</u>

Special Revenue Funds				Capital Projects Funds		Total Nonmajor Governmental Funds
202 Public Works Impact Fees	201 Stormwater Impact Fees	205 Water Impact Fees	225 Parks	402 Special Assessments	414 TIF District No. 4	
\$ -	\$ -	\$ -	\$ 91,400	\$ -	\$ 28,076	\$ 327,730
-	-	-	157,000	37,613	1,521	295,187
-	-	-	400	-	-	35,555
-	-	-	81,981	-	-	85,173
-	-	-	-	2,352	-	2,352
-	-	-	-	-	-	122
-	-	-	127,087	2,616	-	224,539
-	-	-	457,868	42,581	29,597	970,658
-	-	-	3,948	-	767	4,715
-	-	-	-	3,513	1,576	5,089
-	-	-	228,971	-	-	689,540
-	-	-	177,480	-	-	177,480
-	-	-	410,399	3,513	2,343	876,824
-	-	-	47,469	39,068	27,254	93,834
-	-	-	25,000	-	-	25,000
(5)	(2)	(11)	(1,150)	-	-	(5,380)
(5)	(2)	(11)	23,850	-	-	19,620
(5)	(2)	(11)	71,319	39,068	27,254	113,454
5	2	11	(24,642)	(8,853)	66,977	454,577
\$ -	\$ -	\$ -	\$ 46,677	\$ 30,215	\$ 94,231	\$ 568,031

City of Waterloo

Statement of Cash Flows

Component Unit

Year Ended December 31, 2021

600 Community Development Authority

Cash Flows From Operating Activities

Received from customers

\$ 7,025

Paid to suppliers for goods and services

(12,732)

Net cash flows from operating activities

(5,707)

Net change in cash and cash equivalents

(5,707)

Cash and Cash Equivalents, Beginning

45,742

Cash and Cash Equivalents, Ending

\$ 40,035

Reconciliation of Operating Loss to Net Cash Flows From Operating Activities

Operating loss

\$ (2,281)

Changes in assets and liabilities:

Unearned revenues

(4,850)

Accounts payable

1,424

Net cash flows from operating activities

\$ (5,707)

Noncash Capital and Related Financing Activities

None